



WEST (INNER) AREA COMMITTEE

**Meeting to be held at Stanningley Rugby League Club, Coal Hill Drive, Leeds LS13 1PA
on Wednesday, 16th February, 2011 at 5.00 pm**

MEMBERSHIP

Councillors

J Harper	- Armley;
A Lowe	- Armley;
J McKenna	- Armley;
D Atkinson	- Bramley and Stanningley;
T Hanley	- Bramley and Stanningley;

Co-opted Members

Hazel Boutle	- Armley Community Forum
Eric Bowes	- Armley Community Forum
Roland Cross	- Bramley and Stanningley Community Forum
Vacancy	- Bramley and Stanningley Community Forum

**Agenda compiled by:
Governance Services Unit
Civic Hall
LEEDS LS1 1UR**

**Mike Earle
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**Acting Area Manager: Jason
Singh
Tel: 3367858**

A BRIEF EXPLANATION OF COUNCIL FUNCTIONS AND EXECUTIVE FUNCTIONS

There are certain functions that are defined by regulations which can only be carried out at a meeting of the Full Council or under a Scheme of Delegation approved by the Full Council. Everything else is an Executive Function and, therefore, is carried out by the Council's Executive Board or under a Scheme of Delegation agreed by the Executive Board.

The Area Committee has some functions which are delegated from full Council and some Functions which are delegated from the Executive Board. Both functions are kept separately in order to make it clear where the authority has come from so that if there are decisions that the Area Committee decides not to make they know which body the decision should be referred back to.

A G E N D A

Item No	Ward	Item Not Open		Page No
1			<p style="text-align: center;"><u>PROCEDURAL ITEMS</u></p> <p>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</p> <p>To consider any appeals in accordance with Procedure Rule 25 of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).</p> <p>(*In accordance with Procedure Rule 25, written notice of an appeal must be received by the Chief Democratic Services Officer at least 24 hours before the meeting.)</p>	
2			<p>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</p> <p>1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</p> <p>2 To consider whether or not to accept the officers recommendation in respect of the above information.</p> <p>3 If so, to formally pass the following resolution:-</p> <p>RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows: No exempt items on this agenda.</p>	

Item No	Ward	Item Not Open		Page No
3			<p>LATE ITEMS</p> <p>To identify items which have been admitted to the agenda by the Chair for consideration.</p> <p>(The special circumstances shall be specified in the minutes.)</p>	
4			<p>DECLARATION OF INTERESTS</p> <p>To declare any personal / prejudicial interests for the purpose of Section 81(3) of the Local Government Act 2000 and paragraphs 8 to 12 of the Members Code of Conduct.</p>	
5			<p>APOLOGIES FOR ABSENCE</p> <p>To receive any apologies for absence.</p>	
6			<p>OPEN FORUM</p> <p>In accordance with Paragraphs 6.24 and 6.25 of the Area Committee Procedure Rules, at the discretion of the Chair a period of up to 10 minutes may be allocated at each ordinary meeting for members of the public to make representations or to ask questions on matters within the terms of reference of the Area Committee. This period of time may be extended at the discretion of the Chair. No member of the public shall speak for more than three minutes in the Open Forum, except by permission of the Chair.</p>	
7			<p>MINUTES - 15TH DECEMBER 2010</p> <p>To confirm as a correct record the attached minutes of the meeting held on 15th December 2010.</p>	1 - 6
8			<p>MATTERS ARISING FROM THE MINUTES</p>	

Item No	Ward	Item Not Open		Page No
9			<p>COMMUNITY FORUM MINUTES</p> <p>To receive and consider the attached minutes of the meetings of the Armley Community Forum held on 18th January 2011 and the Bramley and Stanningley Community Forum held on 27th January 2011.</p> <p style="text-align: center;"><u>EXECUTIVE BUSINESS</u></p>	7 - 12
10			<p>WELLBEING BUDGET 2010/11 - UPDATE REPORT</p> <p>To receive and consider the attached report of the Director of Environment and Neighbourhoods.</p>	13 - 26
11			<p>AREA MANAGER'S REPORT</p> <p>To receive and consider the attached report of the Director of Environment and Neighbourhoods.</p>	27 - 34
12			<p>FORWARD PLAN OF AREA COMMITTEE BUSINESS - 5TH APRIL 2011</p> <p>Copy of proposed agenda items attached.</p> <p style="text-align: center;"><u>COUNCIL BUSINESS</u></p>	35 - 36
13			<p>COMMUNITY SAFETY - UPDATE REPORT</p> <p>To receive and consider the attached report of the Director of Environment and Neighbourhoods.</p>	37 - 40
14			<p>CHILDREN'S SERVICES - PERFORMANCE REPORT</p> <p>To receive and consider the attached report of the Director of Children's Services.</p>	41 - 62
15			<p>DELEGATION OF ENVIRONMENTAL SERVICES</p> <p>To receive and consider the attached report of the Director of Environment and Neighbourhoods.</p>	63 - 68

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16			<p>TRANSITION OF HEALTH IMPROVEMENT FUNCTION TO LOCAL GOVERNMENT</p> <p>To receive and consider the attached report of the West North West Health and Wellbeing Improvement Manager.</p>	69 - 72
17			<p>FUTURE OPTIONS FOR LONG TERM RESIDENTIAL CARE AND DAY CARE FOR OLDER PEOPLE</p> <p>To receive and consider the attached report of the Deputy Director (Strategic Commissioning), Adult Social Care.</p>	73 - 100
18			<p>DATE, TIME AND VENUE OF NEXT MEETING</p> <p>Tuesday 5th April 2011, at 5.30pm, Strawberry Lane Community Centre.</p> <p>MAP OF TODAY'S VENUE</p> <p>Map attached to agenda.</p>	101 - 102

Agenda Item 7

WEST (INNER) AREA COMMITTEE

WEDNESDAY, 15TH DECEMBER, 2010

PRESENT: Councillor J Harper in the Chair

Councillors T Hanley, A Lowe and
N Taggart

CO-OPTEEES: Hazel Boutle, Armley Community Forum
Eric Bowes, Armley Community Forum

APOLOGIES: Councillors D Atkinson and J McKenna

49 Apologies for Absence

Apologies for absence from the meeting were submitted on behalf of Councillors D Atkinson and J McKenna and Mr Roland Cross, Bramley and Stanningley Community Forum.

50 Late Items/Supplementary Information

Reference was made to the supplementary agenda, which contained a revised version of the Area Manager's Report (Agenda Item 11 refers), plus an additional appendix relating to the 'Leeds Spending Challenge'.

51 Declaration of Interests

No declarations of interest were made.

52 Open Forum

Reference was made to the provisions contained in the Area Committee Procedure Rules for an Open Forum session to take place at each ordinary meeting of an Area Committee, whereby members of the public could ask questions or make representations on any matter which fell within the remit of the Area Committee. On this occasion, no such matters were raised.

53 Minutes - 20th October 2010

RESOLVED – That the minutes of the meeting held on 20th October 2010 be confirmed as a correct record.

54 Matters Arising from the Minutes

- a) Children's Services – Invitations for Headteachers to attend Area Committee (Minute No.41(b) refers)

Further to Minute Numbers 7(b), 22nd June, 25(b), 8th September and 41(b), 20th October 2010, it was reported that the latest Children's Services report would be submitted to the next meeting on 16th February 2011, and it was hoped that the Heads of the two local High Schools would attend the meeting, as previously invited at the suggestion of the Chief Executive of Education Leeds in June 2010.

b) Community Centres Consortium (Minute No. 42 refers)

It was reported that, as requested, the costs of establishing the local Community Centres Consortium had been circulated to Members following the last meeting. The composition of the Community Centres Management Committees had also been circulated (Minute No. 44 refers).

c) Broadleas Roundabout CCTV (Minute No. 42 refers)

It was reported that, following the last meeting, a site visit had been arranged, attended by Councillor Hanley, and it was hoped that the new CCTV camera would be in place in February or March.

d) HEAS Update Report (Minute No. 45 refers)

It was reported that, as requested, details of fixed penalty notices served in the Committee's area had been circulated following the last meeting.

e) Proposed Delegation of Elements of Streetscene Services (Minute No. 47 refers)

Further to Minute No. 47, 20th October 2010, it was reported that further work was taking place regarding the proposed delegation of elements of Streetscene Services to Area Committees, therefore a meeting of the Environmental Working Group, established at the last meeting, had necessarily been delayed.

55 Minutes - Community Forum Meetings

Inspector Mark Bownass undertook to circulate a map indicating the areas from where certain individuals were banned.

RESOLVED – That the minutes of the Armley Community Forum meetings held on 21st September, 19th October and 16th November 2010, and the Bramley and Stanningley Community Forum meetings held on 30th September and 25th November 2010, be received and noted.

56 Wellbeing Budget 2010/11 - Update Report

The Director of Environment and Neighbourhoods submitted a report updating the Committee regarding its revenue and capital wellbeing budget balances for 2010/11, the Small Grants and Community Skips Funds, several new applications for funding and an update on the 'I love West Leeds' Arts Festival 2010.

In brief summary, the main issues discussed were:-

- Russell Martin, Highways Department, attended the meeting in relation to the proposed purchase of 8 grit bins for Bramley and Stanningley Ward, and explained that unfortunately, due to financial constraints, the Highways Department would currently be unable to top up the grit bins from central funds once the initial fill had been used.

Members discussed this situation, the costs of treating injured pedestrians, and whether greater priority should perhaps be given to issues such as grit bins when budget decisions were made centrally. Reference was also made to the precedent of some residents agreeing to fund top-ups themselves, collectively.

- The proposed summer band concerts in local parks was discussed, and whether or not these should be arranged centrally or locally.
- The continuation of the post of Town Centre Manager, and the possible options involved, was discussed.
- Jane Earnshaw, Festival Director, reported on the success of the 2010 'I Love West Leeds' Arts Festival. Members were extremely supportive, but discussed the future of the Festival against the backdrop of severe Council spending constraints and other demands on the Committee's limited funds. Jane Earnshaw was requested to provide the Committee with a range of costed options for a possibly lower scale event in 2011.

RESOLVED –

- a) That the report be noted, including the revenue and capital wellbeing budget balances, the Small Grants and Community Skips budget balances and the monitoring/appraisal reports contained at Appendices 4 and 5;
- b) That the following decisions be taken in respect of the applications for funding before the Committee today for determination:-

Revenue

- (i) Summer band concerts 2011 - £1,200 – Approved, but alternative arrangements to be made, via the Town Centre Manager;

- (ii) Town Centre Manager's post - £25,000 – Approved.

Capital

Grit bins - £1,657 – Approved.

- (NB: 1. Councillor A Lowe joined the meeting at 4.12 pm, during the consideration of this item.
2. Nigel Conder, Town Centre Manager, declared a personal and prejudicial interest in this item, and left the meeting during the consideration of and voting on the post of Town Centre Manager.)

57 Area Manager's Report

The Acting Area Manager submitted a report updating the Committee on progress in respect of the implementation of the Committee's Area Delivery Plan 2008-11.

As part of this item, Members considered:-

- a situation report by Laura Hobman on the operation of the Friday Night Project at the Armley Lazer Centre, and were delighted to note its success. The Chair indicated that she would visit to see the project in action.
- Members endorsed the proposed Community Charter document set out at Appendix 2 to the report. Any more detailed comments which Members might have on the document to be submitted to the Area Management Officer in the next fortnight.
- Members endorsed the 'Leeds Spending Challenge' public consultation exercise currently being undertaken, and requested that it be referred to the Community Forums for more widespread dissemination.

RESOLVED – That, subject to the above comments, the report be noted, and the 'Leeds Spending Challenge' public consultation exercise be endorsed.

58 Inner West Priority Neighbourhoods - Update Report

The Acting Area Manager submitted a report updating the Committee on progress and achievements in respect of the Area's three top Priority Neighbourhoods – New Wortley, the Wythers and Fairfields – and also on the Broadleas neighbourhood.

RESOLVED – That the report be noted.

59 Locality Working

The Assistant Chief Executive (Planning, Policy and Improvement) submitted a report outlining proposals for the development of locality working in Leeds, involving the introduction of three, wedge-based Area Leader posts, to replace the existing senior area management arrangements, and the development of greater levels of integrated working arrangements, both in-Council but also with the Council's partner organisations, to achieve greater service delegation and better outcomes for residents across the City.

Shaid Mahmood, Locality Working Pathfinder, SE Leeds, attended the meeting and responded to Members' queries and comments.

In brief summary, the main discussion points were:-

- Some scepticism was expressed regarding whether the proposed changes would deliver real results on the ground. Shaid Mahmood gave some concrete examples based on the pilot project run in SE Leeds. Reference was also made to the proposals forming a framework for greater co-operation and co-ordination between the Council and its partners.
- The need for local consultation and for more detailed briefings for Local Members was also raised.
- Reference was also made to the need for greater levels of information sharing and IT integration, especially between partner organisations.

RESOLVED – That, subject to the above comments, the report be received and noted.

60 Parks and Countryside Service - Annual Report

The Head of Parks and Countryside Service submitted a report outlining current services and planned improvements to facilities in the Committee's area.

Phil Staniforth, Parks and Countryside Service, attended the meeting and responded to Members' queries and comments. In brief summary, the main points of discussion were:-

- The proposed improvements to Bramley and Rodley Parks, utilising Section 106 monies, and the need to consult and involve local people and Local Members in the proposals, including, perhaps, local primary schools.

RESOLVED – That, subject to the above comments, the report be noted.

(NB: Councillor A Lowe left the meeting at 5.55 pm, at the conclusion of this item.)

61 North West Divisional Community Safety Partnership - Annual Report

Draft minutes to be approved at the meeting
to be held on Wednesday, 16th February, 2011

Inspector Mark Bownass and Gill Hunter, Divisional Community Safety Co-ordinator, presented the annual report of the NW Divisional Community Safety Partnership, and responded to Members' queries and comments.

RESOLVED – That the report be noted, and the Police and officers be congratulated in respect of their hard work, which is evidenced in the report.

62 Dates, Times and Venues of Future Meetings

Wednesday, 16th February 2011, 5.00 pm, Stanningley Rugby Club.

Tuesday, 5th April 2011, 5.30 pm, Strawberry Lane Community Centre.

The meeting concluded at 6.20 pm.

Agenda Item 9



Environments & Neighbourhoods
West Leeds Area Management

Armley Community Forum

Date: 18th January 2011

Present:

Cllr Janet Harper (Chair), D Boutle, Hazel Boutle, E Bowes, D M Peck, G Eastwood, T Maynard, B Holmes, W Anderson, S Richmond, F Smyth, X Cheverillard, K Lemm, H Gardiner, G Atack, Mark Bownass / Sharon Wade (WYP), C Way (LCC Highways), Mr & Mrs Armitage, J Mistry, Rev. Arani Sen, Gill Hunter (Community Safety), Tim Taylor (Health & Wellbeing).

		ACTION
1.00	Welcome	
1.01	Cllr Janet Harper welcomed everyone for coming to the meeting, and wished everyone a Happy New Year. Cllr Harper apologised for the problem getting into the building and thanked everyone for their patience.	
2.00	Previous minutes / matters arising	
	No matters arising	
3.00	Police update – Mark Bownass	
3.01	Following the court hearing on the ASBOs on Little Scotland, the conditions of the orders not to harass or cause alarm to other persons apply to the whole of Leeds within the city boundary – not just Armley. PCSOs have noticed that ASB has been quieter since these orders were served. The issue of parental support / control was raised, and Gill mentioned the agency Signpost who liaise with the parents of offenders and provide support and guidance in managing their children’s behaviour. In addition to this Mark also mentioned Intervention panels and parenting Orders where concerns are raised and discussed to fit in with Every Child Matters.	
3.02	In terms of crime statistics, across the division there have been 400 less burglaries this year, 700 less offences of damage and 400 less of theft from motor vehicles. Mark mentioned the Capture House and Capture Car which have been useful tools in tackling burglary and theft. There has been a number of successful convictions from the deployment of the capture equipment. A question was raised about the cutbacks to the Forensic Science Dept and the potential move to the private sector. Mark remarked that they would still need staff in the private sector to provide a forensic service and currently there was 2.2 million pounds in waste.	
3.03	Any information or intelligence on crime taking place in Armley can be fed through to Mark or Gill.	
3.05	The issue of street drinking was raised and Mark assured the forum that all the multi-lingual DPPO signs have now been put up on Town Street. Town Centre Manager Nigel Conder reported that he had visited the businesses and had a positive response . Since the signs went up, none of the local businesses have complained about street drinking. The Mounted section had been deployed to Armley on a number of occasions and provide good reassurance to the public .Mark is looking at getting the Mounted section back on Armley Town Street. It was mentioned that there was some drinking on Armley Moor.	
4.00	Health & Wellbeing – Tim Taylor	
4.01	Tim introduced himself as Health & Wellbeing Manager for West North West Leeds.	
4.02	Tim explained the partnership approach to dealing with issues of health, the partnership consortium consisting of local Councillors, GPs, Mental Health, Social Care, Primary Care, voluntary agencies and others. Specifically, the approach is designed to be flexible whereby partners can focus on preventative measures that can be implemented so that people do not automatically go to their GP or hospital when they are feeling ill. In order to do this, partners will be looking at factors which may influence the illness of the	

	individual, eg domestic environment, healthy living, pollution. PCTs will be abolished by 2013 and replaced by a system where GPs will be in charge of the commissioning budgets for health care and health improvement will be more partnership-led: a current example is partnership work with GPs and Social Care to address alcohol-related illness that also incorporates the Change For Life programme which provides education on healthy living in schools.	
4.03	A member of the forum mentioned the issue of diabetes and the availability of information on the condition. Tim mentioned a GP-led initiative to provide community nurses that can advise on such matters in the community. Tim also mentioned basic cook-and-eat courses that Health Care Officers provide for Social Care referrals in community centres and other communal venues within Armley.	
4.04	A member of the forum mentioned the greengrocer's shop having closed, possibly due to rent costs. Tim mentioned co-operative initiatives that can help make fruit and vegetables accessible to inner city and provincial wards, and also waste food "pyramids" from supermarkets that allow for cheap healthy food to be sold in the community. The Health living Network was mentioned and the work that they do on healthy eating and cooking on a low budget , and the information stall called the Ministry of Food located in Kirkgate Market.	
4.05	Tim also mentioned that he is managing a Health Needs Assessment of Upper Wortley and requested volunteers from the community to contribute to it. Tim is looking for local peoples views as these are important when looking at services and joining work up. Concern was raised about the density of take-away outlets in Armley.	
5.00	Highways – Chris Way	
5.01	Chris mentioned two new schemes in Armley: Hilltop Road traffic island and the pelican crossing on Tong Road, the former due to commence late February and be operational in March, the latter due to start on 31 st January and expected to be operational in late February.	
5.02	Two schemes that are currently being re-evaluated are the refuge on Canal Road and the traffic management on Hall Lane. Start dates have yet to be agreed for these projects.	
5.03	The Truro Street / Aviary Street closure is shortly due for approval.	
5.04	Regarding potholes, it is unlikely there will be much work to improve these due to huge governmental cuts in capital funding. The budget	
5.05	Other issues discussed were the traffic on Armley Grange Avenue and speed bumps / chicanes. It was mentioned about the maintenance of the roads. Alison Lowe mentioned that there would be very little funding to improve the roads due to cuts in budget and difficult decisions were having to be made	
6.00	Any Other Business	
6.01	Regarding the supermarket development, this has gone back to planning with amended plans.	
6.02	Gill mentioned a Debt Advice Event being held on 29 th January 11.00am to 3.00pm in the old Co-op pharmacy. All welcome	
7.00	Date of Next Meeting	
	Tuesday 15 th February 7 PM Armley One Stop Centre	

Bramley & Stanningley Community Forum

Date: 27th January 2011

Present: Laura McGhee (Chair), Cllr N Taggart, Lee Ingham, J & M Houseman, M Bracup, T Holland, S Clark, M Bell, J Lockett, L Hawkins, B Cutts, P Miles, M Tyson, N Gibson, S Longley, JB Quimby, Alison Friebe.

Apologies: Tom Maynard, Cllr T Hanley, B & K Miller, Cllr D Atkinson, S Withers.

1.0 WELCOME

1.1 Laura McGhee welcomed everyone to the meeting.

Item 5 brought forward: Stephen McBarron is standing down as Chair of Bramley Community Forum and also as co-optee to the Inner West Area Committee. The meeting gave a vote of thanks to Stephen for all his hard work at the forum and in the community.

AF will send out the nomination forms with the papers for the next forum.

Action

AF

2.0 Minutes of the last meeting and matters arising

2.1 Correction: (6.1) The footpaths at Rodley Park have not yet been restored – they are still being worked on.

3.0 Police Feedback (PCs MB & TH)

3.1 Police – recent priorities include drug-dealing on the Ganners, a couple of fires on Ganners Green and burglary.

3.2 Residents reported fires:

- Bins outside the flats on Rossefields just before Xmas;
- By bench on footpath between Rossefield Rd and Rossefield Mt;
- In St Peter’s churchyard near the school.

3.3 There are 2 problem tenants at the Rossefields – Housing are aware.

3.4 There have been several burglaries on the Landseer estate – the level of burglaries has been consistent here for several months. This is not restricted to evenings either but is happening at all times of day.

Police - 2 males have been arrested here recently who are persistent offenders so this could impact.

One resident questioned the measures being used by the Police to combat this consistent burglary etc problem. These include:

- High visibility patrols;
- Disrupting known offenders;
- CID work.

3.5 A few months ago there was a spate of burglaries on the Ganners - 2 arrests were made and imprisoned vastly reducing the burglary rate.

A general discussion about burglary followed. Cllr NT asked about support services – are they in place? It is accepted that the majority of this crime is by young male drug-users stealing to support their habit. What is available to interrupt this cycle?

LMc agreed to contact BARCA to ask for someone to come and speak to us (with possibly a client). Cllr NT believes it can help for us to understand the situation from an offender’s point of view. Often these people come from chaotic or unhealthy family backgrounds/lifestyles.

LMc

3.6 A resident reported a white transit van on the corner of Wesley View in Rodley. This is not taxed and has been static here for over 2 yrs. It also is an obstruction.

- Police agreed to follow up.
- 3.7 Police – there are several operations ongoing in the area at the moment. Capture car is also being used in the area.
- 3.8 Cllr NT mentioned the spending cuts that the Council are having to make – £90M. The Cllrs have pledged to protect the funding the Police receive however for the next financial year – this funds PCSOs etc.

4.0 Bramley Elderly Action (Lee Ingham)

4.1 Additional funding from Leeds City Council means that BEA are able to extend the area they cover to now include Swinnow and parts of Stanningley. The Stanningley & Swinnow Live at Home scheme will continue but members can also join BEA.

4.2 BEA will be getting a new member of staff.

4.3 Hoping to setup a new singing group (at the Britannia at Swinnow) for Alzheimers sufferers.

4.4 Lee has met the Head teachers of the local primary schools around the 'Bramley for all ages' project. Lots of activities have already taken place including poems, singing. Computer buddies at the library etc).

The area would really benefit from an Intergenerational development worker – and there is a lot of support for this however it is a hard time to fund raise at the moment. The community can really benefit from the old and the young spending time together.

4.5 The organisation for this year's Bramley Carnival is underway. This becomes more popular and successful every year. LI was keen to say that the carnival belongs to the community so it's what the community makes it. This year there are more organisations involved and the schools are keen – also there is a marquee this year so people can sit down.

The committee received some funding from the Community Fund last year and some is left for use this year.

One idea was raised for the marquee – a resident has access to a film of the carnival through the years which could be shown inside.

The Carnival is Sunday 17th July at Bramley Park.

4.6 BEA are looking into the possibility of taking over the closed Bramley Lawn day-centre. This would be much larger premises than they have at present which would expand the range of services they could offer and be more accessible to more people. The centre is on Stanningley Rd near 2 sheltered housing complexes. BEA may be able to get this building through Community Asset Transfer – Cllr TH is very supportive.

Cllr NT also welcomed this very positive news and the meeting agreed their support.

BEA will be getting the building surveyed as a next step.

4.7 NG – This year's theme for the West Leeds Debt Forum is 'protecting the most vulnerable'. NG asked if LI would consider it useful to have the targeting of elderly people by loan sharks on the agenda of their annual meeting.

A discussion followed around loan sharks targeting vulnerable people eg the elderly – often local business are also involved in supplying credit at inflated interest rates. Royal Mail do not help by delivering offers through the post and the banks also do nothing. Cllr NT feels there should be a change in legislation and an upper interest limit set. Cllr NT/LMc agreed to look at inviting someone to discuss this at a future forum.

4.8 LI – BEA currently have 2 community shops that are doing well – manned by volunteers – one on Stanningley Rd and one at Bramley Shopping Centre.

4.9 Lee added that BEA have a fantastic network of volunteers – up to 142!

5.0 Bramley forum Chair – see above.

6.0 A O B

- 6.1 AF asked to contact Parks for an update on Rodley and Bramley Park works. AF to invite Phil Staniforth to the next meeting. Promises of a park-keeper and new footpaths were promised in previous years so why haven't these been delivered.
- 6.2 A question was raised as to the ownership of the land to the rear of Westover Rd. Westover Rd is also used as a rat-run. Both issues have been previously investigated by Cllr NT who promised to discuss this after this meeting. In the past there has been no agreement reached as to where a point of closure could be implemented on Westover Rd.
- 6.3 A question was raised as to parking around Bramley Railway Station – too many cars park on Elder Rd which leads to access problems. There is some spare land near the station – can this not be used to extend the carpark.
Cllr NT – the land is privately owned. The extension to the carpark is on a long list of railway improvements however recent government cuts will mean further delays to these.
- 6.4 Concern was expressed as to high charges in NCP car parks. Cllr NT – there is no way to control these as they are private car parks – they charge what they believe the market will pay.
- 6.5 AF asked that if anyone had any requests for speakers from any of the Council departments then to please let her know.

7.0 Next meeting

31st March 2011

Eric Atkinson Centre, Wellington Street, off Waterloo Lane, Bramley

AF

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Report of the Director of Environment and Neighbourhoods

Inner West Area Committee

Date: 16th February 2011

Subject: Inner West Area Committee Well-Being Fund Update

Electoral Wards Affected:
Armley
Bramley & Stanningley

Ward Members consulted
(referred to in report)

Specific Implications For:

Equality and Diversity
Community Cohesion
Narrowing the Gap

Council
Function

Delegated Executive
Function available
for Call In

Delegated Executive
Function not available for
Call In Details set out in the
report

Executive Summary

This report provides details of the amount of well-being capital and revenue funding available for the financial year 2010-2011, and an update on commitments already made. Members are asked to note this information, comment on any new applications and consider them for approval.

1.0 Purpose of This Report

1.1 This report seeks to update Members on the current amount of capital and revenue funding committed and available via the Area Committee Well-Being Budget for wards in the Inner West area. It seeks approval for new and continuing projects commissioned by the Area Management Team.

2.0 Well-Being Revenue Budget 2010/11

2.1 The Well-Being budget available for projects in 2010/11 has been calculated as follows:

Revenue Allocation 10/11	£155,732
Revenue carry forward from 09/10	£10,279.47
Total Revenue Budget	£166,011.47
Total remaining for 2010/11	£0

2.2 The Area Committee is asked to note that there is likely to be a significant reduction in the Well-being budget for 2011/12. The budget will be confirmed at Full Council on 23rd February 2011. There are a number of schemes that have been supported in previous years which have utilised significant levels of funding such as the I Love West Leeds festival, Town Centre Manager and the Business Facilities & Social Enterprise Manager for the Inner West priority neighbourhoods. Once the budget is confirmed, the Area Committee will have to prioritise which projects it is able to support.

3.0 Well-Being Capital Funding 2010/11

3.1 The Well-Being capital budget for 2010/11 has been calculated as follows:

Capital Allocation 10/11	£0
Capital carry forward from 09/10	£28,400
Total Capital Budget 2010/11 (including 10% cut)	£28,400
Total remaining for 2010/11	£ 1,431

3.2 In addition, a figure of £1,688 had been approved for an alley-gating scheme at St. James Mews, Armley, to the rear of St. Mary's Hospital. Investigations have shown that there are insufficient crime levels to warrant a gating order. This figure has been added to the remaining capital balance **resulting in an available sum of £3,119**. As part of the ongoing work to improve the Wythers estate, it is suggested that some of the remaining capital funding could be spent on new litterbins.

4.0 Applications Agreed in Principle for 2011-12

4.1

Project Title	Organisation	2011-12
Summer Bands in Parks 2011	Town Centre Manager (Leeds Ahead)	£1,200
Town Centre Manager	Leeds Ahead	£25,000
Total		£26,200

5.0 New applications for Well-Being Funding 2011/12

5.1 The following applications have been submitted for funding in 2011/12:

Project Title	2011-12	2012-13	2013-14	Appendix
I Love West Leeds Festival	£10k, £14k, £18k or £25k			1
Holiday Sports Provision	£4,000			2
Covert Crime Reduction	£6,000	£3,563	£3,653	3
Armley Sports Project	£1,656			4
Litter Bins	£2,800			5

6.0 Small Grants and Skips

- 6.1 A total budget of £6,863 was available for small grant allocation in 2010-11. This has all been allocated and there is a balance remaining of **£0**.
- 6.2 There is £494.35 remaining for skips. There have been no skip requests since the December Area Committee.

7.0 Implications for Council Policy and Governance

- 7.1 Well-Being projects support the actions contained in the Inner West Area Delivery Plan. Ward Members have been consulted on the Inner West Area Delivery Plan for 2008-11 and on the projects commissioned to deliver improvements to the area. The Area Delivery Plan contributes to the priorities of the Departmental, Council and Corporate Plans by aiming to create better neighbourhoods and confident communities.

8.0 Legal and Resource Implications.

- 8.1 The financial resource implications of well-being projects will be processed through the Area Management's well-being budget. Staff resources will be provided by Area Management and partner agencies.

9.0 Conclusions

- 9.1 The well-being fund provides financial support for key projects in the Inner West Area.

10.0 Recommendations

10.1 The Area Committee is asked to:

- a) note the financial status of the Well-Being Budget, capital and revenue.
- b) comment upon and approve where appropriate requests for funding as detailed at section 5 above.
- c) Consider the implication of possible budget cuts to the 2011/12 Well-being fund, particularly on some of the larger schemes which the Area Committee has previously supported

Background Papers

- No background papers

Area Committee Well-being Fund – Project Proposal
Inner West Area Committee

Appendix 1

Project Name: I Love West Leeds Festival

Lead Organisation: I Love West Leeds Festival Ltd

Project Delivery - How will the project be delivered? (list any partners involved in the project): The project will be delivered by the project manager working with key partners and delivery organisations in the area. The delivery will depend upon funding available and the size of the festival in 2011.

Project Summary (include a brief description of the main activities, why the project is needed and links to key priorities):

The I Love West Leeds Festival is now in its 7th year and in previous years has reached an audience of around 6000 people. This year the Festival may be smaller than in previous years dependant on funding levels. Below are a series of options for the Committee, as requested at December Area Committee, detailing what can be delivered for various levels of funding. The Inner and Outer West Committees have part funded this festival since its inception and last year funded £25k per committee:

£10k (a reduction of 60%) – This would deliver a series of outdoor film screenings in priority neighbourhoods and parks providing an opportunity for the community to come together to watch a film of their choosing on large inflatable screens using fm transmission to deliver the soundtrack to retro stereos or to modern mp3 players for listening or delivering the soundtrack through a PA (depending on what was suitable for each outdoor venue), creating a high impact unusual outdoor event that will bring people of all ages and backgrounds together in their community and be an event to remember. This level of funding would not be able to deliver the annual free festival day or any year round activities. The festival director would be employed part time from April to July only.

£14k (a reduction of 44%) – Would deliver the outdoor film screenings as described above plus:

- Ongoing year round management and support for the citizens orchestra;
- Ongoing year round delivery of the Fun Family Film Club at Armley Mills Museum miniature cinema. A series of monthly film screenings for families with young children.
- Some small festival events in the community.
- A Festival Director in-post part time year round 2 days a week (a reduction from the current 4 days).

This level of funding would not be able to deliver the annual free festival day.

£18k (a reduction of 28%) – This would deliver everything listed above plus the annual free festival day.

£25k (no reduction) – This would deliver the festival at its full size. All of the above plus:

- Additional events in unusual venues such as Bramley Baths, Bramley Shopping Centre and on Armley Town Street.
- Festival Projects in Bramley and Armley Libraries.

- Schools projects.
- Festival marketing delivered into every home via door to door which is expensive but ensures equal access for all to publicity material.
- Festival Director in post 4 days per week to deliver ongoing projects and source additional funding for further projects and assist other individuals and orgs with consultancy and advice.

Outcomes (summarise the main outcome/output/benefit the project will achieve):

- Over 6000 people of all ages attending festival events
- New members of the community attending festival events
- New partnerships made between the festival and other groups & organisations.
- Existing partnerships deepened.
- Over 40 artists/practitioners given paid employment.
- Over 50 volunteers working on festival projects contributing to Year of the Volunteer.
- 4 Festival internships offered.
- All ages including schools engaged in the festival promoting intergenerational dialogue.
- Projects initiated in priority neighbourhoods.
- Positive press articles secured about the West Leeds Area.
- Festival projects spread across all five electoral wards, taking the festival right into the heart of the communities, offering an opportunity for local people to get involved and change perceptions about their locality
- Stimulation of the local cultural economy, retaining and drawing on the creative currency available in West Leeds. Offering artists the chance to work directly within their community, enabling them to build new relationships with their neighbours, with local organisations for future work opportunities and add personal resonance to the projects they are involved in.

Project Cost. Please indicate How much the project will cost? (List all partners and their contributions)

Full Festival Total Cost - £90k

Arts@Leeds - £4k (tbc)

Arts Council - £30k (tbc)

Cooperative Membership - £2k (tbc)

In kind office costs - £4k

Identify which geographic areas will benefit:

Armley Ward

Bramley and Stanningley Ward

How much Well Being Funding is sought (and breakdown between capital and revenue)

Options as details above; £10k, £14k, £18k, £25k.

Area Committee Well-being Fund – Project Proposal
Inner West Area Committee

Appendix 2

Project Name: Inner West Sports Provision

Lead Organisation: LCC Sports Development

Project Delivery - How will the project be delivered? (list any partners involved in the project): The project will be delivered by Leeds City Councils Sports Development team along with key partners including leisure centres, local clubs and extended services.

Project Summary (include a brief description of the main activities, why the project is needed and links to key priorities):

This project is to deliver affordable holiday activities at local venues during half terms, Easter and Summer holidays in 2011/12. The delivery will take place at a number of venues within the local community including schools, sports clubs, parks, multi use games areas and leisure centres.

By working closely with Leisure Centres & clubs the holiday programme that was delivered in 2010 – 2011 will be built upon. The 20% of young people who are not taking part in 5 hours of Sport/PE will be targeted and also children and young people from the more deprived communities in the inner West. The core target group will be young people 8-19 years of age.

£1k of this funding will continue the sport coaching scholarship for young sport leaders in the West of the City, in partnership with the Leeds schools sports partnership West. The scholarship aims to provide both financial and professional support for candidates by helping them achieve recognised sporting qualifications and accessing professional mentoring opportunities.

Outcomes (summarise the main outcome/output/benefit the project will achieve):

Accessible opportunities to people in the West of Leeds who don't have the confidence or the opportunities to take part in regular sporting activities within their community. To also provide formal qualifications which will enhance personal development, job opportunities and a potential workforce for the local community.

Project Cost. Please indicate How much the project will cost? (List all partners and their contributions)

£4,000

£1,000 funding through the school sports partnership

Identify which geographic areas will benefit:

Armley Ward

Bramley and Stanningley Ward

How much Well Being Funding is sought (and breakdown between capital and revenue)

£4,000 revenue

Area Committee Well-being Fund – Project Proposal
Inner West Area Committee

Project Name: Covert and Crime Reduction Team

Lead Organisation: West Yorkshire Police

Project Summary:

The Capture Project has proved successful with over 90 arrests across the Division since it's inception in 2008. The project has three distinct parts; capture car, capture house and capture bike. Area Committee has previously funded the capture car and capture house aspect of the project. The Universities fund the Capture Bikes mainly within Inner North West.

The project now seeks additional funds to expand to include covert 3g cameras to tackle anti social behaviour and crimes traditionally seen as low level, such as graffiti, binyard fires and nuisance behaviour. The cameras would be deployed to an area for a period of time to tackle a specific problem and then moved on to another area and another problem. The project will continue to use the capital assets purchased under previous grants.

The current project is funded by all four West North West Area Committees for either Capture Cars or Capture Houses, with some Committees funding both. This currently presents operational difficulties as Officers have to bear in mind what each Area Committee has funded. This proposal, therefore, seeks to move the funding to an equitable contribution from each Area Committee over a 3 year period and remove these operational barriers.

The Project is seeking to secure 3 years of funding from each Area Committee:

Year 1 - £6,063 (2011/12),

Year 2 - £3,563 (2012/13),

Year 3 - £3,563 (2013/14)

The first year of funding will cover the capital cost of the new covert cameras (including hard drives and wireless equipment) and the running costs for capture cars and capture house. Years two and three will cover just the running cost of the entire project. This project is match funded in kind by £7,200 of Police hours (approximately 300 hours per year), responding to calls and setting up new houses, cars, etc.

Evidence of need / ADP Priority

G3 – Reduce burglary

G4 – Reduce Theft from Motor Vehicle

The Capture initiative has proved an innovative and creative tool in tackling acquisitive crime. This project has helped secure convictions that may not have otherwise been secured as when presented with the overwhelming evidence offenders have pleaded guilty. In addition, criminals who had not come to the attention of the Police before, have

been apprehended due to this project. The Project also provides a wealth of intelligence about where stolen goods are going.

Project Delivery

The Police will manage and deliver this project, providing quarterly updates and an annual report.

Outcomes

Number of Capture Car deployments in each ward
Number of Capture House deployments in each ward
Number of 3G Camera deployments in each ward
Number of positive hits
Number of successful outcomes (ie. Successful prosecutions, recall to prison if on license, etc)
Reduction in burglary in the surrounding streets of the capture house following an activation
Reduction in theft from motor vehicle in the surrounding streets of the capture car following an activation
Reduction in recorded incidents of anti social behaviour, criminal damage and graffiti

Ward / Neighbourhood:

Armley, Bramley & Stanningley Wards

Project Cost & Financial Breakdown

Year 1

Capital purchase 3g cameras and equipment – £10,000
Capture House set up - £3,500
Tech equipment maintenance - £1,600
Software Licence - £750
Capture vehicle lease - £3,500
Capture vehicle running costs - £600
Van lease - £4,300
Police contribution in kind £7,200

Total: £24,250 (excluding Police contribution)

Contribution from each Area Committee for year 1 - **£6,063**

Years 2 and 3 – £14,250 per year (as above excluding Police contribution and capital purchase)

Contribution from each Area Committee for year 2 and 3 - £3,563 per year

Area Committee Well-being Fund – Project Proposal
Inner West Area Committee

Appendix 4

Project Name: Armley Sports Project

Lead Organisation: Leeds Youth Service

Project Delivery - How will the project be delivered? (list any partners involved in the project):

- x 2 Youth workers (Youth Service) with football coaching skills to deliver a football session @ Armley Leisure Centre for 40 wks
- Tuesday's 21:00 – 22:00

Project Summary (include a brief description of the main activities, why the project is needed and links to key priorities):

- Reducing anti-social behaviour around the Cedars estate is a recognised priority
- Young people often express an interest in using Armley Leisure Centre but aren't able to because of the high costs involved. This project would make the Leisure Centre accessible to all young people in the area

Outcomes (summarise the main outcome/output/benefit the project will achieve):

- To provide the young people from the Cedars and New Wortley area with an affordable, healthy and positive recreational activity
- Healthy lifestyle, including fitness and improved diet outcomes
- Young people are involved in the planning, delivery and evaluation of the healthy lifestyle elements of the service.

Healthy lifestyle

This area covers work on those issues that underpin a healthy life. These include:

- Having a balanced and healthy diet; obesity and 'size zero' issues
- Reasonable physical fitness and participation in physical activity – sports or otherwise, such as dance.

Aim:-

- To provide young people with information around healthy eating.
- To provide young people with sports activities in their local area.

Project Cost. Please indicate How much the project will cost? (List all partners and their contributions)

X 40 week programme @ £41.40 = £1656

(Youth Service commitment : x 2 staff x3 hrs x 40 wks)

Identify which geographic areas will benefit:

The programme will be open access meaning young people from the following areas of Armley will be able to get involved: -

Cedars
New Wortley
Aberdeens
Edinburghs
Astons
Spring Valley
Poplars
Raynviles
Wythers
Avairies

How much Well Being Funding is sought (and breakdown between capital and revenue)

X 40 wk letting at Armley Leisure Centre @ 41.40 = £1656

Area Committee Well-being Fund – Project Proposal
Inner West Area Committee

Appendix 5

Project Name: Litter Bins

Lead Organisation: Area Management

Project Delivery - How will the project be delivered? (list any partners involved in the project):

- 8 litter bins at a cost of £350 per item to be installed by Highways in Inner West

Project Summary (include a brief description of the main activities, why the project is needed and links to key priorities):

The Wythers girls group, as part of an anti-litter project, have requested the installation of four litter bins at locations to be agreed in the area.

One litter bin to be installed at the bottom of the ginnel at the end of Station Road, Armley.

Locations to be agreed for the remaining 3 bins within Bramley ward.

Outcomes (summarise the main outcome/output/benefit the project will achieve):

- The installation of 8 litter bins
- Reduction in litter problems in the area

Project Cost. Please indicate How much the project will cost? (List all partners and their contributions)

The project will cost £2,800 (capital) and it is proposed that this is fully funded from the Area Committee's Well-being fund.

Identify which geographic areas will benefit:

Armley and Bramley

How much Well Being Funding is sought (and breakdown between capital and revenue)

£2,800 capital

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Report of the Director of Environment and Neighbourhoods

To: Inner West Area Committee

Date: 16th February 2011

Subject: Area Managers Report

Electoral Wards Affected:

Armley
 Bramley & Stanningley

Ward Members consulted
 (referred to in report)

Specific Implications For:

Equality and Diversity
 Community Cohesion
 Narrowing the Gap

Council
 Function

Delegated Executive
 Function available
 for Call In

Delegated Executive
 Function not available for
 Call In Details set out in the
 report

Executive Summary

The purpose of this report is to inform members of progress against Leeds Strategic Plan and the Inner West Area Delivery Plan.

1.0 Purpose of This Report

1.1 This report informs Members of the progress against Leeds Strategic Plan and the Inner West Area Delivery Plan.

2.0 Background Information

2.1 The Area Delivery Plan is the delivery of the Leeds Strategic Plan in the Inner West area. This report identifies progress against the themes of the Leeds Strategic Plan.

3.0 Main Issues

Culture

- 3.1 The work of the Town Centre Manager in Armley has included developing a proposal for 'I Love West Leeds...in a Shop' (also known as 'The Festival Shop'). The Festival Shop is now in the last 6 weeks of its presence on Armley Town Street. Since it was set up in the former Cooperative on Town Street, there have been exhibitions, performances and workshops open to the general public. Recent events have included a series of photographic portraits of the shopkeepers on Town Street, an exhibition by Richie Fox who lives in Westerley Croft, a video installation twinned with an exhibition in Portugal, live video projections onto the windows that interact with the passer-by, a dance performance by professional dancers in the windows of the shop, free festival workshops to make Christmas cards and presents, a photo treasure hunt along Town Street and weekly bike repair workshops with the Youth Offending Service.
- 3.2 I Love West Leeds has started discussions with the new occupiers of the unit about a partnership, working together on exhibitions and events to maintain an artistic presence on Town Street from spring 2011. Details of events at the Festival Shop can be found at www.ilovewestleeds.co.uk. The project is being promoted via social networks such as Facebook and Twitter and it is hoped that it will encourage more people to Armley.
- 3.3 The Town Centre Manager (TCM) is planning a number of events for this year including the annual summer celebration. The TCM will be drawing on his experience from past events to constantly improve the entertainment offer, publicity and attendance. Events may include teddy bears' picnics in Charlie Cake Park and Armley Moor which are relatively inexpensive to organise.
- 3.4 The Regeneration Service are working with City Development and the Museums Service to consider ways of revitalising Armley Mills. A Conservation Appraisal for the site and neighbouring Hill has been completed and consultation has been undertaken with local Members, Friends of the Museum, the Armley Forum, Leeds Civic Trust, Phil and Lit Society and Rachel Reeves MP. The approach was supported.
- 3.5 A development prospectus is now being prepared, identifying how the various elements of the site can be treated. Soft market testing with private sector investors and developers has been ongoing. It is anticipated that the development opportunity will be advertised later in the year to attract developers interested in progressing a comprehensive scheme for the site, which will incorporate a revitalised museum.
- 3.6 As part of the Townscape Heritage Initiative (THI) scheme a group, consisting of local community and business members, Armley ward Members and the Armley THI Officer, has been set up to engage with heritage issues. The group is currently working on developing a keystone leaflet. The keystones are based on historical events and local celebrities associated with Armley and is part of the public art featured in the natural York stone pavement scheme on Town Street.

Enterprise and Economy

Town Centre Manager (TCM) update

- 3.7 The TCM has reported that a few local business have closed in Armley over the last few weeks. On a positive note, however, letting agents are reportedly actively negotiating rents with potential tenants to try and secure occupation. This has previously not been the case. There are currently four vacant units on Town Street and the TCM will be working to secure their take up.
- 3.8 In evaluating the Christmas lights switch-on event, which was widely considered to be successful, the retailers have expressed concerns regarding the road closure taking effect from 10am. If the event is held again this year, Town Street could be closed later in the day. A number of retailers confirmed that their takings increased on the day.
- 3.9 The TCM aims this year to increase business involvement in the Pudsey Business Forum and identify priorities for the year ahead. A letter will be sent inviting all businesses to the next meeting in February. In addition, training and development schemes will be offered to prepare traders for the impacts of the proposed new supermarket locating in Armley.
- 3.10 Jobcentre Plus are currently in discussions with partners regarding the establishment of 'Work Clubs' in West Leeds. These essentially provide unemployed people with a place to meet, exchange skills, share experiences, find opportunities, make contacts and get support to help them in their return to work. No two workclubs will be the same as they reflect the needs of the members and their community. Individuals and organisations with relevant skills and experience could set up a Work Club and are encouraged to contact the appropriate regional office for the Department for Work and Pensions. A representative from Jobcentre Plus is attending the Armley forum on 15th February 2011 to provide information about work clubs.

Transport

- 3.11 The Traffic management works on Armley Town Street are now complete. However, the traffic island at the Town Street / Whingate junction is to be re-built in a slightly different position. Traffic calming on Hill Top Road / Green Hill Road is being constructed from w/c 7th February for around four weeks, including a new zebra crossing and two new pedestrian islands. A new pelican crossing is being constructed on Tong Road, commencing w/c 31st January for around three weeks. The closure of Aviary Street is currently being programmed in by the Council's contractor. The Chief Highways Officer approval for the closure should be in place during March. Two other potential schemes on Canal Road and Hall Lane in Armley are currently on hold.
- 3.12 In Bramley, Traffic Management has issued a scheme to provide two pedestrian islands on Leeds and Bradford Road and this should be completed in early March. A zebra crossing has been constructed on Broad Lane and the lining and electrical connections should be completed shortly.

Environment

- 3.13 Work is taking place on the enhanced Environmental Services delegated functions to Area Committees to bring together services identified in the Streetscene report presented to the last Area Committee. A full report is presented elsewhere on this agenda.
- 3.14 The TCM will be developing a Keep Armley Tidy campaign during 2011, in conjunction with local primary schools. As yet, the school's commitment has not been confirmed.
- 3.15 Concerns have been expressed regarding litter on Armley Town Street. Streetscene Services have agreed to deploy the street cleaning machine on a Sunday to deal with this issue.
- 3.16 Groundwork Leeds has established a project with a Youth Service girls group on the Wythers to undertake an environmental audit funded by the ALMO. The Area Management Team plan to set up a competition with an environmental theme to design posters and bin stickers in conjunction with local primary schools.
- 3.17 Following confirmation that Grantscape could not support the funding application for improvements on Armley Moor, work has been undertaken to cost engineer the scheme. The scheme is now valued at £103,000 and includes improvements to pathways, new street furniture, refurbishment of existing benches and a 'green gym'.
- 3.18 The Green Leeds funding application was reconsidered by the board in November 2010. However, this was again deferred as concerns were raised about the use of Section 106 monies and whether this was supported by Members. Ward Members have subsequently confirmed their support and the scheme was approved by the Board on 26th January 2011. Discussions are ongoing with the Armley Common Rights Trust about the detailed arrangements relating to maintenance and the role the Council will play.
- 3.19 The Holdsforth Place site in New Wortley which has now been cleared is available for development by the Leeds Affordable Housing Strategic Partnership and a Compulsory Purchase Order is being progressed to bring the site into Council ownership. Background work is underway to consider how the various development sites in New Wortley can be developed using a phased approach but in a coordinated and comprehensive way. A license agreement has been prepared allowing the community to use land for a temporary community garden. This cannot be signed until the community are able to provide evidence of adequate public liability insurance. It is likely that small grant funding will be requested to cover the increased cost of insurance to cover work and activities outside of New Wortley Community Centre, including work on the community garden site.

Health & Wellbeing

- 3.20 The Armley Credit Union, which has been supported this year by the Area Committee, continues to grow. Final figures for quarter 3 (September – December 2010) show that 80 adult and 12 junior credit union accounts were opened.
- 3.21 Teenage conception rates in Inner West area are amongst the highest in Leeds. An event was held on 13th January 2011 at Stanningley Rugby Club to bring together

frontline workers, managers, parents, community members and local businesses to consider a partnership approach to preventing teenage pregnancy and parenthood through targeted support to vulnerable young people. The aim of the event was to consider how to build on what is already working well, identify any gaps in provision and consider how to improve the connectivity of work to ensure that maximum impact on local teenage pregnancy rates is achieved. The event was attended by around 70 workers and facilitated by the Children's Commissioning Team.

- 3.22 The PCT, supported by the Area Management Team and Health Improvement Officer, are leading on an event entitled 'New Wortley New You' on 22nd February. The event will offer debt advice, healthy eating advice and mid-life health checks at New Wortley Health Centre. It will take place during half term to encourage families to attend. In addition, families are being encouraged to sign up to the Change4life movement.
- 3.23 The Health Improvement Officer and Armley Cluster Extended Services have been promoting use of the new St Bartholomews Community Kitchen through a launch event on 9th February 2011. The kitchen has been funded by Local Food, a strand of The Big Lottery Fund. It is hoped that by having a cooking facility, local people will have the opportunity to access cookery lessons which will use local produce and promote healthy eating. A toolkit and training is being developed to provide family support workers and frontline workers in the Armley area with information and support to run a community cooking group with parents and carers. This will include consistent healthy eating messages, food safety and practical support including recipes and resources. The proposal is to run initial training for eight Family Support Workers over three two hour sessions with ongoing support for groups as set up.
- 3.24 A health and money awareness day took place on Saturday 29th January at the former Co-op premises on Armley Town Street where the I Love West Leeds festival shop is currently located. Local residents were encouraged to open a credit union account through being entered into a prize draw giving them £25 towards their credit union account.

Learning

- 3.25 The West Leeds Coaching Scholarship scheme has been operating very positively in Inner West. Two young people have been involved in the programme this year. One 17 year old young man from Armley is currently unemployed and not affiliated to a sports club. He has already been enrolled on a level 2 football coaching course and a child protection course. He has already attended a first aid course at Leeds University. It is hoped that he will be offered mentoring opportunities at Armley Leisure Centre. An 18 year old young man from Bramley, associated with the Bramley Ebenezer Table Tennis Club has also enrolled on the scholarship. He has attended and passed his UKCC Level 3 senior table tennis coaching award.

Thriving Communities

- 3.26 A detailed community safety update report is presented elsewhere on this agenda.
- 3.27 The Alert Box scheme on Armley Town Street is continuing to prove successful. Traders are responding to activations both in person and over the phone. Alert Box, the company, has contacted the TCM with a view to showcasing the Armley system

to other town centres. The TCM has agreed as this could promote the positive interventions taking place in Armley.

- 3.28 At 2 Branch Road, a prosecution case relating to the failure of the building owner to comply with enforcement notices was initially heard on 2nd December 2010. A not guilty plea was entered and a trial is pending. The owner has expressed an interest in applying for a THI grant and bringing forward a comprehensive refurbishment scheme for the building. Additional surveys have been undertaken to inform the scope of a scheme which could be progressed with the support of THI funding. To make this as attractive to the building owner as possible, the opportunity to include some of the works required to comply with the Listed Building Enforcement notice is being explored. Recently, the building has been put up for sale at £550,000.
- 3.29 Outline Planning was approved on August 10th 2010 for residential development on the Mistress Lane site. The Outline Business Case (OBC) for the Round 6 Housing PFI scheme was submitted to the HCA in September 2010. However, the Government announced in November that support could no longer be given to projects whose OBC had not been approved. The site continues to be part of the Leeds Affordable Housing Strategic Partnership's land portfolio and alternative approaches to secure development of the site are being considered.
- 3.30 In relation to the 'island site', the former Nelson public house has been converted into an Indian restaurant and the Council is keen to facilitate discussions with owners of the site with a view to promoting a comprehensive redevelopment scheme although land ownership is complex with seven ownerships across the site.

Harmonious Communities

- 3.31 The open youth club in Bramley on a Tuesday evening usually attracts between 25 and 40 young people. Staff and young people apply an almost zero tolerance on behaviour and hence the atmosphere is friendly and welcoming and as a result the service average three new contacts each week. This club, although effective in its own right, also serves to guide young people into more focused provision. All the projects are running well, particularly the Skool of rock / Bramley music project which is promoting cohesion between the young people.
- 3.32 The Garden Group is also working well. Eight NEET (not in Education, Employment or Training) young people, with youth worker support, have raised funds and training has been arranged for them. As a result of the experience some have now gone in to jobs and full time training. In addition to other accreditations achieved, a minimum of four of this group will achieve Open College Network (OCN) level one bricklaying by April. Credibility has now been achieved with these young people and they are beginning to recommend the Youth Service to other young people some of who are marginalised and at risk of offending.
- 3.33 A newsletter will be issued shortly to provide further details to partners. The work in Bramley is strongly supported by eight trained youth work volunteers. Many of them have been with the Youth Service for over a year and make a valuable and consistent contribution.
- 3.34 The Youth Service continues to deliver 26 units of work regularly in the Armley ward. Full use is made of the Lazer Centre and many sessions are jointly run between Lazer and Armley staff teams. Young people are being successfully attracted to New

Wortley Community Centre and it is hoped that a further session will start shortly. A successful partnership has been set up with Lloyds Pharmacy at New Wortley with a drop-in service for Chlamydia testing, pregnancy testing and C-Card. Work is also being set up with autistic young people and their siblings through one of the volunteers. Urban Arts continues to attract a good number of young people each week and some have been accredited with the Arts Award.

- 3.35 The mobile provision has enabled more sessions to be delivered. Its modern facilities have been utilised to their full extent.
- 3.36 The Lazer Centre itself has now fully opened on a Saturday and has opened a youth café to try and enable more young people to access youth workers and the facilities. The Youth Service is hoping to further develop the site. A West wide celebration event is planned for 23rd February which Members are more than welcome to attend.
- 3.37 The schools work at the Lazer Centre continues to be successful and young people are now being attracted from four educational sites and are getting involved with all the activities on the site. Seven young people from Swallow Hill are due to achieve accreditation through Open College Network.
- 3.38 Barca Leeds is currently facing huge challenges. Their Children's Services have faced a 12.5% in-year cut and it is expected that Barca's income will have reduced by 40% between 2009/10 and 2011/12. Barca suggests that early indications show that the recession is beginning to impact on employment opportunities throughout West Leeds. This will result in an increase in demand for their services whilst facing substantial reductions in funding. Barca anticipate over the next year, there may be opportunities to bid for work that can no longer be delivered by statutory providers. Initial opportunities may come about through practice based commissioning and the transfer of public health functions to the local authority.

4.0 Implications for Council Policy and Governance

- 4.1 The Area Delivery Plan for Inner West is administered through the West North West Leeds Area Management Team.
- 4.2 Well-Being projects develop from Inner West's Leeds Area Delivery Plan and through consultation with Area Committee members. The plan helps to fulfill the Council's Corporate Plan objectives by aiming to create better neighbourhoods and confident communities.

5.0 Legal and Resource Implications

- 5.1 In order to meet the Area Committee's functions, funding is supplied via Well Being budgets and the Community Centres Budget.

6.0 Conclusions

6.1 The functions and roles of the Area Committee aim to:

- Improve the quality and value for money of Council service delivery
- Improve the quality of democracy and find new ways to facilitate citizen participation in local government through the development of links between Ward Members and their communities.
- To co-ordinate policy and service delivery between the local service providers.

7.0 Recommendations

7.1 The Inner West Area Committee is asked to

- note the contents of the report and comment on any aspect of the matters raised
- suggest items for inclusion on future Area Manager's reports

Background Papers

none

Forward Plan

Inner West Area Committee
April 5th 2011

1. Community Forum minutes
2. ALMO Area Panel minutes
3. Well-being budget report
4. Area Manager's report
5. Community Safety update
6. Future Options for Long Term Residential and Day Care for Older People
7. Environmental Services delegation
8. forward plan

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Report of the West Leeds Area Manager

Inner West Area Committee

Date: 16th February 2011

Subject: Community Safety Issues, Inner West Leeds

Electoral Wards Affected:

Armley
Bramley and Stanningley

Ward Members consulted

Specific Implications For:

Ethnic minorities

Women

Disabled people

Narrowing the Gap

Council Function

Delegated Executive Function available for Call In

Delegated Executive Function not available for Call In Details set out in the report

Executive Summary

This report provides the opportunity for Inspector Mark Bownass to provide the Inner West Area Committee with information on crime trends, partnership initiatives and future joint projects between Leeds City Council and West Yorkshire Police in West.

1.0 Purpose Of This Report

This report introduces Inspector Mark Bownass from West Yorkshire Police who will give an update on Crime and Community Safety Issues in Inner West Leeds since the previous Area Committee on 15th December 2010.

2.0 Background Information

2.1 The North West Divisional Community Safety Partnership is responsible for delivering actions to reduce crime and disorder in the West Wedge. It is made up of representatives from key statutory agencies.

2.2 Community Safety is one of the priority areas for the Area Committee. Regular reports are received from West Yorkshire Police on key issues and activity in the Inner West Area

3.0 Main Issues

3.1 Acquisitive Crime Operation Alamo

Burglary has been on the decline across the North West Division. There have been 450 less burglaries than in the previous 12 months. Operation Alamo is a new operation targeting know burglars in the North West Division.

3.2 Target Hardening

Safer Leeds has contributed £55,000 for crime reduction initiatives/target hardening to assist in reducing burglary in Inner West. Currently properties on the Aviaries have had a security Assessment and this work will continue in the Little Scotland and Cedars area of Armley.

The police have some funding for compi- trace which is a device fitted to laptops that can tracks stolen laptops. The Police did some enforcement work before Christmas which was specifically geared toward laptop theft

3.2 Operation Alligator

Operation Alligator is a team of 8 officers put together to deal with the rise in vehicle crime. Since its introduction it has seen the reduction in car crime across the division. The team have had success with the capture car in Bramley, which resulted in 5 arrests.

3.3 Edinburgh's Dispersal Order

The Dispersal order has now ended, however there is still on going work in this area. Four young people were granted 2 year Anti Social Behaviour orders on 5th Jan 2011, the local Neighbourhood Police Team intend to leaflet the area affected by their behaviour. On going work with Christ Church and Youth services looking at diversionary activities through youth engagement at Christ Church and the Lazer Centre Friday Night Project. Signposts which are a project that supports families with complex issues are working with families in Armley and Bramley.

3.4 New Wortley Action Day

A reassurance action day was organised for 10th December 2010. The aim of the day was to provide information and crime prevention advice, note any vulnerability issues and complaints.

The agencies that participated were: West Yorkshire Police Neighbourhood Police team, West North West Homes, Community Safety, Environmental Enforcement Team and the Anti-Social Behaviour Unit.

During the day approximately 393 properties were leafleted with Partnership Christmas cards with useful contacts and information in Clyde Grange Clyde Court and Wortley towers and Wortley Heights. The type of information included help –lines such as Stop Hate UK, the Domestic Violence Help-line, the local Neighbourhood Police Team and West North West Homes Leeds contact number and Noise nuisance, Anti – Social Behaviour help-lines. Leaflets were also given out about local drug support services and debt advice. The Police and Anti-Social Behaviour unit had also prepared an Acceptable Behaviour contract to give to a resident in relation to complaints.

During the action day staff managed to speak to over 80 residents living in the flats and distributed 60 goodies bags with information and advice on staying safe and noise nuisance.

During the action day a number of issues were identified which included repairs, Properties were there maybe subletting and where residents have dogs and cats in the flats. These issues will be followed up by staff from West North West Homes.

Overall the partner agencies felt that the event had been time well spent and feedback from the majority of people who we made contact with was very positive.

Future Work

Actions Days

An Action Day has been agreed on the 18th February. The focus area will be around the Wythers/Raynville area targeting the shops at the bottom of the estate. bottom Wythers, but could include a wider area for some partners. Partners will be door knocking and raising awareness, and also addressing the secondary fires which have been taking place recently on open land through working with youth service/Friday Night Project. The Environmental Action Team will be looking at environmental work with Groundwork. Further action days /Champions will be developed though out the year

Further focuses with partners will be to:

- Tackling the stolen goods market
- Tackling the increase in metal thefts
- Reducing Burglary
- Tackling Anti-social Behaviour Hot Stops
- Developing a Neighbourhood Plan for Bramley and Stanningley Ward

4.0 Background Information

4.1 The North West Divisional Community Safety Partnership is responsible for delivering actions to reduce crime and disorder in the West Wedge. It is made up of representatives from key statutory agencies.

5.0 Main Issues

5.1 Community Safety is one of the priority areas for the Area Committee. Regular reports are received from West Yorkshire Police on key issues and activity in the Inner West Area.

6.0 Implications For Council Policy And Governance

6.1 Tackling crime and disorder and addressing the fear of crime is a top priority for the citizens of Leeds as evidenced by previous consultation undertaken by Safer Leeds and West Yorkshire police on a citywide and local level.

6.2 The citywide community safety partnership, Safer Leeds, has identified a number of key priority themes for 2008 – 2011 these are:

- Creating safer environments by tackling crime;
- Improving lives by reducing the harm caused by substance misuse;
- Supporting victims and reducing the risk of victimisation;
- Reducing offending and managing offending behaviour;
- Improving community confidence and public satisfaction;

Locally delivered actions will contribute to these priorities. In addition Operation Champion has been rolled out throughout the city and will be targeting hot spot areas by Police division.

7.0 Legal And Resource Implications

- 7.1. The West Area Management Team includes an officer with specific responsibilities for Community Safety who co-ordinates activity and acts as the link officer with West Yorkshire Police.

8.0 Conclusions

- 8.1 Crime and Community Safety is a priority for the Area Committee, and a representative from West Yorkshire Police, North West Division, attends the Inner West Area Committee meetings to provide a regular update on key issues.

9.0 Recommendations

- 9.1 Members are asked to note the update from West Yorkshire Police

Background Papers

None



Originators: Amanda Jackson
Jane Maxwell;
Ken Morton
Tel: 3950572

Report of the Director of Children’s Services

Report to Inner West Area Committee

Date: 16th February 2011

Subject: Children’s Services Performance Report

<p>Electoral Wards Affected:</p> <p>All Wards</p> <p><input type="checkbox"/> Ward Members consulted (referred to in report)</p>	<p>Specific Implications For:</p> <p>Equality and Diversity <input type="checkbox"/></p> <p>Community Cohesion <input type="checkbox"/></p> <p>Narrowing the Gap <input type="checkbox"/></p>	
<p>Council Function <input checked="" type="checkbox"/></p>	<p>Delegated Executive Function available for Call In <input type="checkbox"/></p>	<p>Delegated Executive Function not available for Call in Details set out in the report <input type="checkbox"/></p>

Executive Summary

This report supports local elected member engagement with the work of children’s services by providing Area Committees with an update against key data relating to education for the academic year 2009-10; and November 2010 NEET and Not Known data. It also provides details of recent key inspections that have taken place across Children’s Services and provides an update on the development of the new Children and Young People’s Plan (CYPP) 2011-2015.

This report aims to support elected member involvement with children’s services locally by helping to strengthen understanding of some key performance information at a local level. It builds on previous children’s services performance reports presented to Area Committees during 2010. The first of which covered similar themes to those in this report and the second of which covered themes primarily relating to Children and Young People’s Social Care and intervention work. This report provides comparative information for those issues that were reported in the equivalent report during 2010. We will continue to improve the local reporting to build local knowledge and ownership around the agenda. Increasingly, the reporting will be around the CYPP priorities.

1.0 Purpose Of This Report

- 1.1 The purpose of this report is support local elected member engagement with the work of children's services by providing Area Committees with an update of key data relating to education for the academic year 2009-10; and November 2010 NEET and Not Known data. It also provides details of recent key inspections that have taken place across Children's Services and provides an update on the development of the new Children and Young People's Plan 2011-2015.
- 1.2 As we work to transform and improve children's services across Leeds we are keen to identify opportunities to involve members in taking this agenda forward. An important component of this is giving members the data about local issues that enables more targeted and informed responses to challenges and need. Within this content it is important that members get the opportunity to engage in the performance management process and in particular receive the latest information available for the issues outlined above at ward level (where possible). The report builds on previous performance reports and where appropriate provides comparative information for those issues that were reported in the corresponding report during 2010.

2.0 Background

- 2.1 Children's services in Leeds are currently undergoing an important period of change and improvement. Throughout 2010 work at citywide and local level has focused on responding to the priorities set out in the Children's Services improvement Plan, which in turn was in part a response to a Government Improvement Notice. A new Director of Children's Services, Nigel Richardson, joined Leeds in September 2010 and has given further impetus to the improvement and transformation work across the service, which includes a focus on stronger locality working. Elected Members have an important role to play in supporting and contributing to this work, particularly at a local level. This requires a good understanding the local context to enable better targeting of priority areas, particularly in relation to the priorities and ambitions of the new Children and Young People's Plan, which is currently under development (and discussed below).
- 2.2 To support Councillors to undertake this work, a process has been established for Area Committees to receive two performance reports per year. One report for the February/March cycle that focuses on educational attainment, attendance, exclusions, Ofsted judgments and NEET. The second report is produced for the September/October cycle and focuses on Looked After Children (LAC) data, C&YPSC assessment data and CAF data.
- 2.3 Information on the new CYPP for 2011-15 is provided in this report. The new plan is built around delivering against five outcomes and 11 priorities. The new plan will provide a platform to further improve reporting to Area Committees and identify a wider range of valuable locality data to ensure Councillors have the information to more fully understand their neighbourhoods and improve outcomes for children, young people and their families.

2.0 Structure of the Report

- 2.1 The first part of the report provides a brief overview of the education and NEET and Not Known data that is being reported with further detail, including the disaggregated data at Area Committee or Ward level, provided in the appendices listed below:
- Appendix 1 - Ofsted inspection judgments; attainment; absence/ attendance and exclusions data
 - Appendix 1a - NI 108 – Key Stage 4 attainment for Black and minority ethnic groups
 - Appendix 2 - NEET and Not Known data
- 2.2 The second part of the report provides information on key recent inspections that have taken place across Children's Services. It also provides an update on the new Children and Young People Plan for 2011-15 and its outcomes and priorities.

3.0 Education Data

3.1 The data relating to **education** included in Appendix 1 covers the following areas:

- **Ofsted Judgements Block A Performance Profile**
- **Attainment** – foundation; primary and secondary
 - **NI 72** - Early Years Foundation Stage to increase achievement for all children age five
 - **NI 76** - Reduction in number of schools where fewer than 55% of pupils achieve level 4 or above in both English and Maths at KS2
 - **NI 73** - Achievement at level 4 or above in both English and Maths at Key Stage 2
 - **NI 75** - The number of pupils achieving 5 or more A*-C or equivalent including English and maths at KS4 as a percentage of the number of pupils at the end of KS4

* Please note 08/09 data is also provided for **NI 76** and **NI 75** as these indicators were included in the Jan 2009 -10 report that detailed education attainment results.

- **Absence / Attendance (local data)** – primary attendance and persistent absence; secondary attendance and persistent absence
- **Exclusions (local data)** – permanent and fixed term exclusions (number and rate per 1,000 including academies)

3.2 In addition to the above, an update has also been provided against some key performance indicators included within Improvement Notice which are as follows:

- **NI 78** – Reduction in number of schools where fewer than 30% of pupils achieve 5 or more A*- C grades at GCSE and equivalent including GCSEs in English and Maths
- **NI 79** - Achievement of a Level 2 qualification by the age of 19
- **NI 102 A)** Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 2
- **NI 102 B)** Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 4

NI 108 – Key Stage 4 attainment for Black and minority ethnic groups is also included in the Improvement Notice. Detailed information on this indicator can be found in Appendix 1a.

4.0 NEET Data

4.1 Data on November figures for NEET and Not Known can be found in Appendix 2. As well as the city wide positions, the data has been disaggregated to ward level.

4.2 Whilst the NEET and Not Known positions are improving, they are still a major challenge for the City which the public and private sector will need to collectively address to ensure young people have improved outcomes and are able to participate and contribute to the communities in which they live.

4.3 There has been improved comparative performance and a positive overall reduction in the annual NEET figures, from 9.6% in 2008-09 to 8.2% in 2009-10. Increasing the levels of young people in employment, education or training is one of the 11 priorities in the new Children and Young People's Plan. We are keen to find strategies that will build on the improvements of the last year, but also recognise that doing so will be particularly challenging given the current economic context. The Connexions Service has seen a reduction in staff numbers, meaning new approaches and partnerships will be needed for children's services as a whole if we are to sustain the recent improvements made on the NEET and particularly the Not Known level. It will also be important to monitor the impact on changing national policy, for example the removal of Education Maintenance Allowance, as this may also make the prioritisation of reducing NEETs

and not knowns more challenging. A targetted focus on 'turning the curve' around NEETs will begin shortly (discussed in the CYP Plan section below) and it is intended that this will help to find the best solutions to the issue within the changing context.

- 4.4 Other developments relating to the NEET agenda include the merger of The Children Leeds Learning Partnership, the 14-19 Strategy Group and the IYSS Board to form the 11-19 (25 for disabled young people) Learning and Support Partnership which met for the first time in September 2010. This Partnership will have clear ownership of the NEET Strategy on a permanent basis. The corporate NEET Improvement Board, which has driven significant improvements since November 2009, has passed all residual elements of the NEET Improvement Plan to this new partnership.

5.0 Update on Recent Inspections in Children's Services

- 5.1 Appendix 1 contains an update on the inspection reports published on the Ofsted website as at 31st December for **primary schools, secondary schools and sixth forms**. Other recent inspections that have taken place in Children's Services include the **Adoption Service** inspection.

- 5.2 The **Adoption Service** inspection report was published on Monday 11th January. The service has been graded as 'good' overall, with some outstanding features. This is considered a significant achievement for the service and for all the partner agencies who support them in delivering such high standard of provision in this very challenging field.

- 5.3 The scores for the different aspects of the inspection are as follows:

Overall grading:	Good
Be Healthy:	Not judged on these inspections
Stay safe:	Good
Enjoy and Achieve	Outstanding
Positive Contribution:	Good
Economic wellbeing:	Not judged on these inspections
Organisation:	Good

- 5.4 The positive comments in the report reflect improvements across the service and this is a very positive indicator for the service and the rest of Children's Services. This follows a positive inspection for the fostering earlier in 2010, when the service received a 'good' rating overall.

- 5.5 Leeds has 13 children's homes, including East Moor Secure Children's Home. All of Leeds' residential provision is judged by Ofsted as satisfactory or good, one home has benefited from a closely supervised management plan to achieve satisfactory and was inspected on 14th January 2010, achieving a verbal report of satisfactory, this judgement will be published within 2 weeks.

- 5.6 The **Youth Offending Service** received top marks in its recent inspection report. The findings published on 12th January stated the youth offending service in Leeds is performing very well.

- 5.7 Leeds scored well above the national average in all three areas inspected by HM Inspectorate of Probation – safeguarding, risk of harm to others, and reducing the likelihood of re-offending. The report is scored as a percentage of work that the inspectors judged to be of high quality in each category, and the level of improvement needed. The results were as follows:

Safeguarding – 84% (national average is 67%)
Risk of harm to others – 76% (national average is 62%)
Likelihood of re-offending – 83% (national average is 69%)

- 5.8 Inspectors agreed that the service only needed a minimum level of improvement for each category. This is the highest rating available to the inspectors, and equivalent to a grade of '**outstanding**'.

- 5.9 Since Ofsted commenced inspecting **Children's Centres** in September, 5 Children's Centres have been inspected.
- 5.10 **Seacroft Children's Centre** received the highest possible score in every category of the Ofsted report and obtained an '**Outstanding**' judgment. The inspectors highlighted the determination of all staff to secure outstanding outcomes for children and their families, as well as the centre's extremely flexible approach to the delivery of services that ensures the exceptional support provided is correctly targeted to the changing needs of the community, families and children.
- 5.11 The 4 other Children's Centres that have been inspected and the judgments they received are outlined below:

Harehills	Good
Little London	Good
Burley Park	Satisfactory
Richmond	Satisfactory

6.0 Children and Young People Plan (CYPP) 2011-15

- 6.1 Although the government has stated its intention that there will no longer be a statutory requirement to have a Children and Young People's Plan, Leeds' Children's Trust Board (CTB) has confirmed its commitment to having a single shared vision for children and young people across the city and a set of priorities to focus joint effort and activity.
- 6.2 The city wide planning framework for Leeds identifies the CTB as the owner of one of five City Priority Plans -The Children and Young People Plan. The other four City Priority Plans are: Safer Leeds; Health and Wellbeing; Sustainable Economy; and Regeneration and Development. Each plan will have a four year timescale commencing April 2011. It is anticipated that the final draft of the refreshed CYPP will be taken to the CTB on March 24th and the Children's Services Scrutiny Board on March 17th.
- 6.3 The new Children and Young People's Plan is built around a new vision for Leeds to become a child friendly city. The idea of a child friendly city builds on a project developed by Unicef that aims to help cities develop a system of good governance committed to fulfilling children's rights. There is more information on the website www.childfriendlycities.org. This city ambition can be used to engage a wide range of partners, public, private, voluntary and communities more generally in a collective effort to put the child at the heart, make the economic case for investing in the future, and evidence the voice and influence the child.
- 6.4 The five outcomes the CYPP will cover to make sure that children and young people:
- are safe from harm;
 - do well in learning and develop skills for life;
 - choose healthy lifestyles;
 - have fun growing up; and
 - are active citizens who feel they have voice and influence,

will be underpinned with a short, clear set of eleven priorities, including a cross-cutting focus on minimising the effects of poverty on children and families (see Appendix 3 for a breakdown of outcomes; priorities and the delivery lead). They will be delivered by creating a stronger sense of the shared values and behaviours that bind the children's workforce and these will in turn reflect the Council's new corporate values. To do this there will be an increased focus on working in partnership to develop the children's workforce together in a way that helps us realise our ambitions. An 'outcome based accountability' approach will be used to engage those who can make a difference to the priority areas.

- 6.5 Using this approach, in the short term there will be an immediate drive to re-assess current activity around three areas where children's services partners have identified the need to 'turn

the curve' as quickly as possible. Workshops to begin this effort by using outcomes based accountability are planned for late January. These will cover three key measures: the number of looked after children; the number of children and young people not in employment; education or training and the level of school attendance.

- 6.6 Outcomes based accountability is an approach that engages a broad cross section of partners and staff to work out how best to develop practical action plans that deliver against priorities and improve the baseline position (commonly known as the 'turning the curve' methodology) for key measures. It is proposed to use this approach at city and locality level.

7.0 Implications for Council Policy and Governance

- 7.1 The performance data and ongoing activities mentioned in this report will help inform future policy / strategy development as well as the redesign of Children's Services.

8.0 Legal and Resource Implications

- 8.1 There are no legal and resource implications.

9.0 Conclusions

- 9.1 Not applicable as the report is information based.

10.0 Recommendations

- 10.1 Area Committees are requested to note the contents of this report, to inform their role in improving outcomes locally.

Background papers

Children's Services Performance Report to Area Committees: February/March 2010

Children's Services Performance Report to Area Committees: September/October 2010

Children's Services Performance Update Report: Executive Board, 15th December.

Area Committee Performance Reporting - February / March 2010-11 Cycle

Primary Schools - Block A Performance Profile setting judgement - Inspection reports published on Ofsted website as at 31st December 2010.											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
3 - Out. 13 - Gd. 7 - Sat. 0 - Inad.	3 - Out. 13 - Gd. 12 - Sat. 0 - Inad.	4 - Out. 6 - Gd. 6 - Sat. 0 - Inad.	7 - Out. 12 - Gd. 4 - Sat. 0 - Inad.	2 - Out. 11 - Gd. 6 - Sat. 0 - Inad.	7 - Out. 16 - Gd. 5 - Sat. 0 - Inad.	1 - Out. 6 - Gd. 8 - Sat. 0 - Inad.	2 - Out. 10 - Gd. 8 - Sat. 1 - Inad.	3 - Out. 8 - Gd. 10 - Sat. 1 - Inad.	4 - Out. 11 - Gd. 8 - Sat. 1 - Inad.	36 - Out. 106 - Gd. 74 - Sat. 3 - Inad.	N/A
Secondary Schools - Block A Performance Profile setting judgements - Inspection reports published on Ofsted website as at 31st December 2010											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
0 - Out. 2 - Gd. 2 - Sat. 0 - Inad.	1 - Out. 3 - Gd. 1 - Sat. 0 - Inad.	1 - Out. 2 - Gd. 1 - Sat. 0 - Inad.	0 - Out. 2 - Gd. 1 - Sat. 0 - Inad.	0 - Out. 1 - Gd. 1 - Sat. 1 - Inad.	0 - Out. 4 - Gd. 2 - Sat. 0 - Inad.	2 new schools, no current Ofsted reports.	0 - Out. 1 - Gd. 2 - Sat. 1 - Inad.	0 - Out. 1 - Gd. 0 - Sat. 0 - Inad.	1 - Out. 0 - Gd. 4 - Sat. 0 - Inad.	3 - Out. 16 - Gd. 14 - Sat. 2 - Inad.	N/A
Sixth forms (includes SILCs, therefore total can be more than number of secondaries) - Block A Performance Profile setting judgements - Inspection reports published on Ofsted website as at 31st December 2010											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
0 - Out. 1 - Gd. 2 - Sat. 0 - Inad.	0 - Out. 2 - Gd. 2 - Sat. 0 - Inad.	2 - Out. 1 - Gd. 2 - Sat. 0 - Inad.	0 - Out. 1 - Gd. 2 - Sat. 0 - Inad.	0 - Out. 2 - Gd. 1 - Sat. 0 - Inad.	0 - Out. 4 - Gd. 2 - Sat. 0 - Inad.	0 - Out. 0 - Gd. 1 - Sat. 0 - Inad.	0 - Out. 1 - Gd. 2 - Sat. 1 - Inad.	0 - Out. 1 - Gd. 0 - Sat. 0 - Inad.	0 - Out. 1 - Gd. 4 - Sat. 0 - Inad.	2 - Out. 14 - Gd. 18 - Sat. 1 - Inad.	N/A

Area Committee Performance Reporting - February / March 2010-11 Cycle

Foundation Stage Attainment											
Measure: NI 72 - Early Years Foundation Stage - percentage of children achieving a good level of development											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
34.2	54.4	55.1	68.0	55.1	66.9	45.4	57.4	38.8	57.4	53	56
Information about the PI											
<p>The Early Years Foundation Stage Profile is a statutory framework for children's learning and development and welfare from birth to the end of the academic year in which they turn 5. It covers six areas of learning: personal, social and emotional development; communication, language and literacy; problem-solving, reasoning and numeracy; knowledge and understanding of the world; physical development and creative development. To achieve a good level of development, children need to achieve 78 or more points and at least 6 points in each of the communication, language and literacy and personal, social and emotional development strands. Good performance is typified by an increase in percentage points.</p>											
Comment on city wide performance											
<p>Following a very encouraging 4 percentage points improvement in the percentage of pupils reaching a good level of development (GLD) in 2008-09, outcomes have again risen in 2009-10; this time by 2 percentage points. This continued improvement has been driven by the strong performance observed in the Personal, Social and Emotional Development (PSED) and Communication, Language and Literacy Development (CLLD) strands; which are key to this indicator. National and statistical neighbour performance have improved by a greater amount than in Leeds and the percentage of children achieving a good level of development is now 3 percentage points lower than national and 4 percentage points below statistical neighbours.</p>											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Primary Attainment											
Measure: NI 73 - Achievement at level 4 or above in both English and Maths at Key Stage 2.											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
60.0	74.4	73.6	90.6	72.3	86.0	60.1	76.2	60.4	71.0	74	77
Information about the PI											
This indicator measures the number of pupils achieving Level 4 or above in both English and Maths at Key Stage 2 as a percentage of the number of pupils at the end of Key Stage 2 with valid National Curriculum test results in both English and maths. Key Stage 2 is the stage of the National Curriculum between ages 8 and 11 years. This indicator relates to tests taken by pupils at the end of KS2. Local Authority-level results relate to pupils in maintained schools. Good performance is typified by an increase in percentage.											
Comment on city wide performance											
In 2009-10 some schools boycotted the test, therefore the figures are for those schools who did the tests. After three years of maintaining performance at 72%, the percentage of pupils achieving level 4 or above in English and maths increased by 2 percentage points, compared to a 1 percentage point increase nationally and in statistical neighbours. Attainment is now 1 percentage point above the national figure. Despite this improvement, the challenging target of 77% has not been achieved.											
40											
Please note: 2009-10 data is provisional.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Measure: NI 76 - Reduction in number of primary schools where fewer than 55% of pupils achieve level 4 or above in both English and Maths at Key Stage 2											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
7 (of 22 primary schools)	2 (of 28 primary schools)	4 (of 16 primary schools)	0 (of 23 primary schools)	4 (of 19 primary schools)	0 (of 25 primary schools)	3 (of 15 primary schools)	0 (of 20 primary schools)	4 (of 22 primary schools)	2 (of 23 primary schools)	26 (of 213 primary schools)	15 (of 213 primary schools)
2008-09 Academic Year											
5 (of 23 primary schools)	4 (of 28 primary schools)	4 (of 16 primary schools)	0 (of 18 primary schools)	4 (of 19 primary schools)	0 (of 25 primary schools)	5 (of 15 primary schools)	3 (of 20 primary schools)	8 (of 22 primary schools)	1 (of 23 primary schools)	34 schools (of 209 schools)	11 schools (of 209 schools)
Information about the PI											
This indicator relates to maintained mainstream schools with end of KS2 cohorts with more than 10 pupils where less than 55% are achieving Level 4 or above in both English and maths at the end of KS2. Pupils' attainment is assessed in relation to the National Curriculum and pupils are awarded levels on the National Curriculum scale to reflect their attainment. The data for 2010 is only for schools that undertook the tests at the end of Key Stage 2. Good performance is typified by a fall in the number.											
Comment on city wide performance 2009-10											
Due to some schools boycotting tests in the academic year 2009-10, the number of schools below floor target has been calculated using test data where available and teacher assessment where tests were not undertaken. Provisional data for 2009-10 indicates that the number of schools below the floor target of 55% of pupils achieving level 4 or above in English and maths, has fallen from 34 in 2009 to 26 in 2009- 10. This is the lowest ever number of schools below floor target in Leeds. Information from the new government indicates that the floor target for primary schools will change from 55% to 60% . If this proposed floor target was to be applied to the data for 2009-10, there would be 35 primary schools below the proposed new floor target of 60% .											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Measure: NI 102 A Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 2 (Improvement Notice PI)											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
										26	22.8
<p>Information about the PI This indicator measures the percentage point gap between pupils eligible for free schools meals (FSM) achieving at least Level 4 in English and maths at Key Stage 2 and pupils ineligible for FSM achieving the same outcome. Good performance is typified by a decrease in percentage point gap.</p> <p>Comment on city wide performance Gaps between pupils eligible for free school meals and their peers at are not particularly meaningful at an AC level, therefore only the city wide position has been reported. The gap in the percentage point achieving level 4 or above in English and maths at Key Stage 2 between pupils eligible for free school meals and their peers is 26 percentage points. There was an improvement in attainment of pupils eligible for free schools meals, but only at the same rate as the improvement for pupils not eligible for free school meals, therefore the gap is the same as in 2008-09. The gap in Leeds is 5 percentage points wider than the national gap.</p> <p>Please note: 2009-10 data is provisional.</p>											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Secondary Attainment											
Measure: NI 75 Proportion of pupils in schools maintained by the authority achieving five or more GCSEs at grades A*-C or equivalent, including English and maths.											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
33.5	53.4	52.3	57.4	49.6	64.8	36.7	42.3	36.6	54.1	50.3	50.6
2008-09 Academic Year											
30.9	51.2	46.4	52.0	41.2	62.1	27.1	41.3	26.0	49.3	45.9	51.6
Information about the PI											
This indicator covers the number of pupils achieving 5 or more A*-C GCSEs or equivalent including English and maths at KS4 as a percentage of the number of pupils at the end of KS4. The school element relates to all maintained mainstream schools including Academies. Key Stage 4 (KS4) is the stage of the National Curriculum between the ages of 14 and 16 years. GCSE is the principal means of assessing pupil attainment at the end of compulsory secondary education. Grades A* to G are classified as passes, grades A* to C as good passes and grades U and X as fails. Good performance is typified by an increase in percentage points.											
Comment on city wide performance											
There has been strong improvement against the headline national measure of 5 or more GCSEs at grades A*-C including English and maths, with over half of young people in Leeds now reaching this level. At 50.3% this represents significant improvement, with a 4.4 percentage point improvement from the 2009 result of 45.9%. National results improved by 3.3 percentage points, therefore the gap to national attainment for this indicator has narrowed and performance in Leeds is now 2.8 percentage points lower than national. Despite the significant improvements achieved, the challenging target of 56.9%, set by schools has not been met.											
Please note:											
2009-10 data is provisional and data for South Leeds academy is not included as they did not provide permission for the authority to receive their pupil level Key Stage 4 results.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Measure: NI 78 Reduction in number of schools where fewer than 30% of pupils achieve 5 or more A*-C grades at GCSE and equivalent including GCSEs in English and maths. (Improvement Notice PI)											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
1 (of 4 schools)	0 (of 5 schools)	0 (of 4 schools)	0 (of 3 schools)	0 (of 3 schools)	0 (of 6 schools)	1 of (2 schools)	0 (of 4 schools)	1 (of 2 schools)	0 (of 5 schools)	3 (of 38 schools)	1 school
Information about the PI											
The number of schools in the local authority where the number of pupils achieving 5 or more A*-C grades or equivalent including English and Maths at KS4 as a percentage of the number of pupils at the end of KS4 is less than 30%. Good performance is typified by a fall in number of schools.											
Comment on city wide performance											
There are three schools in Leeds below the current floor target of 30% or more pupils achieving 5 or more GCSEs at grades A*-C including English and maths (NI 78). This is compared to four in 2009 (in addition there were 3 schools that closed in 2009 that were below the floor target – South Leeds, West Leeds and Wortley). The three schools remaining below floor target are Primrose (25%), Swallow Hill (24%) and South Leeds Academy (29%). Even though these schools remain below the floor target, Primrose achieved significant improvements in 2010 compared to 2009, Swallow Hill performed better than the combined West Leeds and Wortley results in 2009 and South Leeds Academy performed better than South Leeds High School in 2009.											
The recent Education White paper states that the floor target will be raised from 30% achieving 5 or more A*-C including English and maths to 35%. If this floor target was to be applied to the data for 2009-10, there would be 8 schools below this level.											
Please note: 2010 data is provisional.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Measure: NI 102 B Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 4 (Improvement Notice PI)											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
										33	24.8
<p>Information about the PI The percentage point gap between pupils eligible for FSM achieving 5A*-C grades at GCSE (and equivalent), including GCSE English and Maths, at KS4 and pupils ineligible for FSM achieving the same outcome. Good performance is typified by a decrease in percentage point gap.</p>											
<p>Comment on city wide performance Gaps between pupils eligible for free school meals and their peers at are not particularly meaningful at an AC level, therefore only the city wide position has been reported. 2010 data is provisional. There has historically been a wide gap in attainment in Leeds between pupils eligible for free school meals and those who are not, and the gaps in Leeds are wider than the national gaps. The gaps are wider in Leeds because performance of pupils not eligible for free school meals in Leeds is generally in line with national performance for this group, whereas attainment for pupils eligible for free school meals is below national attainment for this group. In 2010 the gap is 33 percentage points, compared to 35 percentage points in 2009. The provisional national gap for 2010 is 28 percentage points.</p>											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Measure: NI 108 Key Stage 4 attainment for Black and minority ethnic groups (Improvement Notice PI)											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
See Appendix 1a for results											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Absence / Attendance (local data)											
Attendance - Primary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
92.8	94.9	94.7	95.5	94.1	95.8	94	94.6	93.1	94.9	94.4	
Information about the PI This local indicator measures the percentage of possible sessions attended in primary schools in half terms 1-5.											
Comment on city wide performance Attendance in primary schools increased marginally in 2009/10 from 94.3% in 2008/09 to 94.4% in 2009/10. This increase is despite the impact of snow days during the severe weather last year, where schools that remained open would have had their attendance impacted on by children who could not get to school. National data is not yet available for half-terms 1-5, but comparative information for half-terms 1-4 indicates that attendance improved more in Leeds than nationally in 2009/10. In half-terms 1-4 attendance in Leeds was 0.4% lower in Leeds than nationally.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Persistence Absence - Primary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
3.6	1.3	1.4	0.9	2.4	0.6	2.2	1.4	3.4	1.5	1.9	
Information about the PI The percentage of primary pupils that are persistent absentees in half-terms 1-5, where a persistent absentee is defined as a pupil missing 64 or more sessions of school (attendance below 80%).											
Comment on city wide performance The percentage of primary pupils that were persistent absentees fell from 2.3% in 2008/09 to 1.9% in 2009/10. This reverses a previous trend of rising persistent absence in primary schools in Leeds. National data is not yet available for half-terms 1-5, but comparative information for half-terms 1-4 indicates that persistent absence in Leeds was 0.7 percentage points higher than national levels of persistent absence for this time period.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Attendance - Secondary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
89.2	92.3	92.7	92.2	90.5	93.2	88.1	92	88	92.2	91.6	93.3
Information about the PI The percentage of possible sessions attended in secondary schools in half terms 1-5											
Comment on city wide performance For half-terms 1-5 attendance in secondary schools has increased marginally from 91.5% in 2008/09 to 91.6% in 2009/10. National data is not yet available for half-terms 1-5, but comparative information for half-terms 1-4 indicates that improvements in Leeds is less than the improvement achieved nationally and in statistical neighbours and therefore the gaps in performance to these comparators has widened. Attendance was 1.6 percentage points below national for half-terms 1-5.											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Persistence Absence - Secondary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
12	5.7	4.9	6.3	8.8	4	13.4	7	14.5	6.7	7.4	6.3
Information about the PI The percentage of secondary pupils that are persistent absentees in half-terms 1-5, where a persistent absentee is defined as a pupil missing 64 or more sessions of school (attendance below 80%)											

Area Committee Performance Reporting - February / March 2010-11 Cycle

Exclusions (local data) - Primary and Secondary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
Primary Exclusions - The rate of fixed term exclusion per 1000 pupils (numbers in brackets are number of exclusions).											
9.6 (74)	5.0 (40)	9.5 (54)	5.9 (28)	8.2 (33)	1.2 (8)	(3.9 (16)	3.8 (24)	5.7 (38)	(5.4 (42)	5.8 (357) all pupils 46.6	all pupils 45.0
Secondary Exclusions - The rate of fixed term exclusion per 1000 pupils (numbers in brackets are number of exclusions).											
210.5 (528) - excludes David Young Academy	18.0 (117)	71.5 (343)	73.0 (277)	68.0 (220)	92.8 (724)	145.0 (386)	152.1 (649)	21.9 (23) - excludes South Leeds academy	116.2 (855)	93.7 (4122) all pupils 46.6	all pupils 45.0
Information about the PI											
The target and the all pupils city-wide result include exclusions from SILCs, as well as primary and secondary schools.											
Comment on city wide performance											
The rate of fixed term exclusions has reduced marginally in 2009/10, with the rate of fixed term exclusion increasing slightly in secondary schools and falling slightly in primary schools. The number of exclusions from primary schools fell from 392 in 2008/09 to 357 in 2009/10.											

NI 108 - Key Stage 4 attainment for Black and minority ethnic groups

Ethnic Origin	2010 cohort size	Percentage Point Difference	
		Academic Year 2008-09	Academic Year 2009-10
White British	6511	1.2	1.6
White Irish	27	7.4	23.8
White Gypsy, Roma and Traveller of Irish heritage	24	-39.7	-46.1
White - Any other white background	98	-7.3	-6.4
Mixed - Black Caribbean and White	145	-12.6	-13.7
Mixed - Asian and White	60	2.4	9.7
Mixed - Any other mixed background	89	-1.2	-7.6
Black African	188	-6.8	-7.2
Mixed - Black African and White	24	-14.7	-8.6
Black Caribbean	93	-18.9	-13.7
Black - Any other Black background	49	-27.2	-7.4
Asian - Indian	125	15.9	8.9
Asian - Pakistani	338	-10.7	-6.2
Asian - Bangladeshi	59	-17.1	-6.2
Asian - Any other Asian background	98	-5.5	-6.4
Chinese	32	6.7	9.1
Any other ethnic background	46	0	6.2

Information about the PI

This indicator measures the percentage point gap between pupils in each ethnic group and all pupils, in achieving 5 A*-C grades at GCSE (and equivalent), including GCSE English and maths. The rationale behind this measure is to narrow the gap in achievement between children in low attaining minority ethnic groups and their peers by improving the performance of these groups at Key Stage 4. Good performance is typified by a decrease in percentage point gap, equating to a reduction in the percentage point gap for the mean of each group.

Comment on performance

Disaggregating the data for this measure to an AC level would mean that the cohort sizes would be too small and the data would be meaningless. As such, only the city wide figure has been reported for each ethnic group. Attainment for all pupils improved by 5 percentage points for 5 A*-C including English and maths. Attainment improved for all ethnic groups except Indian, other white heritage, other Mixed heritage and Travellers of Irish heritage. As with 5 A*-C, several of the ethnic groups with historically lower levels of attainment increased by more than the Leeds average, including Bangladeshi (up 15 percentage points), Other Pakistani heritage (12 percentage points), Black Caribbean (10 percentage points), Other Black heritage (24 percentage points), and Mixed Black African and White (10 percentage points). White Eastern European pupils saw an increase of 22 percentage points, despite only small improvements in their 5 A*-C attainment, indicating that their success in English and maths has improved significantly.

The performance for Indian pupils is still above the Leeds average for 5 A*-C including English and maths, but is below national levels of attainment for Indian pupils. Attainment for Bangladeshi pupils is still below the Leeds average, but the gap has narrowed to 6 percentage points, and attainment is still below the national level.

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Originator: Dayle Lynch
Tel: 0113 24 76143

Report of the Director of Environment & Neighbourhoods

Inner West Area Committee

Date: 16th February 2011

Subject: Delegation of Environmental Services

Electoral Wards Affected:

ALL

Ward Members consulted (referred to in report)

Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Council Function

Delegated Executive Function available for Call In

Delegated Executive Function not available for Call In Details set out in the report

Executive Summary

It is proposed to delegate a range of environmental services to Area Committees from June/July 2011.

The delegation will be supported by a new service delivery structure, via three Environmental Locality Teams, which will be recruited prior to the delegation being formally adopted.

In order to achieve a strong and positive basis to the delegation, a programme of Member and officer workshops and consultations will be delivered, ensuring a common understanding of the delegation exists and that roles and responsibilities within the new ways of working are clearly defined. Work to deliver this programme has already started, and will continue to be delivered until commencement of the delegation.

A Service Level Agreement per Area Committee will be developed, in consultation with Area Chairs and Members, forming the basis for service delivery during the first year of the delegation.

1.0 Purpose of this Report

- 1.1 The purpose of this report is to provide the Area Committee with an update on progress towards achieving delegation of certain environmental services from the next municipal year (June 2011).
- 1.2 The report also presents proposals for the involvement of Members throughout this preparatory stage.

2.0 Background Information

- 2.1 On 6th August 2010, Area Chairs proposed that a range of environmental services be delegated to Area Committees. A briefing note on proposals was presented to Area Chairs on the 8th October, where a report was requested for submission to the October/November round of Area Committees.
- 2.2 Area Chairs received a further report at their 3rd December 2010 meeting, which provided a general update on progress, plus proposals for a programme of Member involvement in developing the delegation.
- 2.3 The scope of the delegation includes the following services:
- Mechanical street cleansing;
 - Manual street cleansing (litter picking);
 - Litter bin emptying;
 - Flytipping removal & enforcement;
 - Leaf clearing;
 - Dog controls (strays, fouling);
 - Highways enforcement;
 - Graffiti enforcement work
 - Domestic and commercial waste storage & transportation control;
 - Overhanging vegetation control; and
 - Litter control (FPNs, flier controls etc.)
- 2.4 Refuse and recycling collection services and city-centre street cleansing activities are excluded from the scope of the delegation.
- 2.5 The delegation of services will be controlled, monitored and reviewed through a Service Level Agreement (SLA). There will be one SLA per Area Committee, which will take account of events and occurrences distinct to each locality.

3.0 Progress update

- 3.1 A project team has been established to drive the development of the delegation, working in partnership with Members and officers.
- 3.2 A programme of work has been developed with a view to approval for the delegations being sought from Executive Board in March 2011. If approved, the SLAs will be developed and approval sought at the first Area Committee meetings of the 2011/12 municipal year, in June and July.

3.3 Existing Services

Information relating to the existing level of services included within the scope of the proposed delegation have been collated and mapped on an Area Committee basis. This information was presented to Members at a series of workshops from 10th -13th January 2011. At those workshops, Members considered current service levels in their ward and gave views on local priorities relevant to the service areas proposed for delegation.

3.4 Delivery Team Structure

It is proposed that three Environmental Locality Teams will be created, one working to each 'wedge' of the city (West/ North West, East / North East and South). Each team will include officers who deliver all the services listed at 2.3. Appendix 1 shows how the proposed delegation will work, through working to Service Level Agreements.

The exact structure of the teams has yet to be finalised and will evolve as part of the wider restructuring process currently taking place within the Environment & Neighbourhoods directorate. Whilst the Locality Managers will be selected in February 2011, the full internal recruitment to the final structure will be by May 2011, for the teams to be in place prior to the delegation being in place from June/July.

3.5 Officer Involvement

Briefing sessions have been held with officers from Area Management, the Health & Environmental Action Service and Streetscene services to ensure good awareness of the proposed delegation and what it may mean for them. Further workshop sessions are scheduled with officers over the next few months, some of which may be run jointly with Members.

3.6 Member Involvement

A programme of workshops and meetings has been developed to allow Members the opportunity to be involved in the preparation for the delegation, including the development of Service Level Agreements. Attached at appendix 2 is the proposed programme.

Phase 1 of the programme has already been delivered. A session was held for Members of the Inner West Area Committee on Thursday 13th January to discuss the general principles of delegating services, the perceived challenges and opportunities and how these might best be overcome. In summary, some of the comments and outcomes from the Inner West Area Committee session were:

- Resources from other areas/wedges should be able to be shared to respond to specific issues, e.g. traveller encampments;
- SLA should be flexible enough to adapt to in-year changes in service need;
- Need to know which services are statutorily required, can then decide on what and where to deploy the remain resources;
- Increasing the number of frequency options, e.g. add in fortnightly litter picking, would increase service coverage;
- Issue with ginnels not presently getting de-littered highlighted; and
- Areas around local schools require increased litter picking provision.

Phase 2 of the programme will take place in February and March, with the Service Level Agreement for each Area Committee being developed in more detail, including area-specific information on local occurrences and events.

Phase 3 will take place after May and will involve the finalisation of SLAs, prior to seeking formal approval by each Area Committee in June/July.

4.0 Implications for Council Policy and Governance

- 4.1 The delegation will contribute towards the realisation of the Council's Strategic Plan aim of achieving a *'cleaner, greener and more attractive city through effective environmental management'*.
- 4.2 The implications on governance arrangements are currently being explored by the Corporate Governance Unit, to ensure the delegation of services is properly approved and that decisions are made in accordance with the Council's constitution.

5.0 Legal and Resource Implications

- 5.1 At this time, no legal implications have been identified, although work is underway to ensure that in delegating services, the Council continues to meet its statutory and legal obligations to the residents of Leeds.
- 5.2 The delegation of services will not in itself result in any additional resource requirement.

6.0 Budget Implications

- 6.1 The resource allocations to Area Committee are still to be worked up at this stage. The information provided by Members at the workshops held in mid January will be used to start this aspect of the work in earnest. The stages of development of the SLA, at appendix 2, show the continuing dialogue with Members where views on resource requirements can be shared and debated.

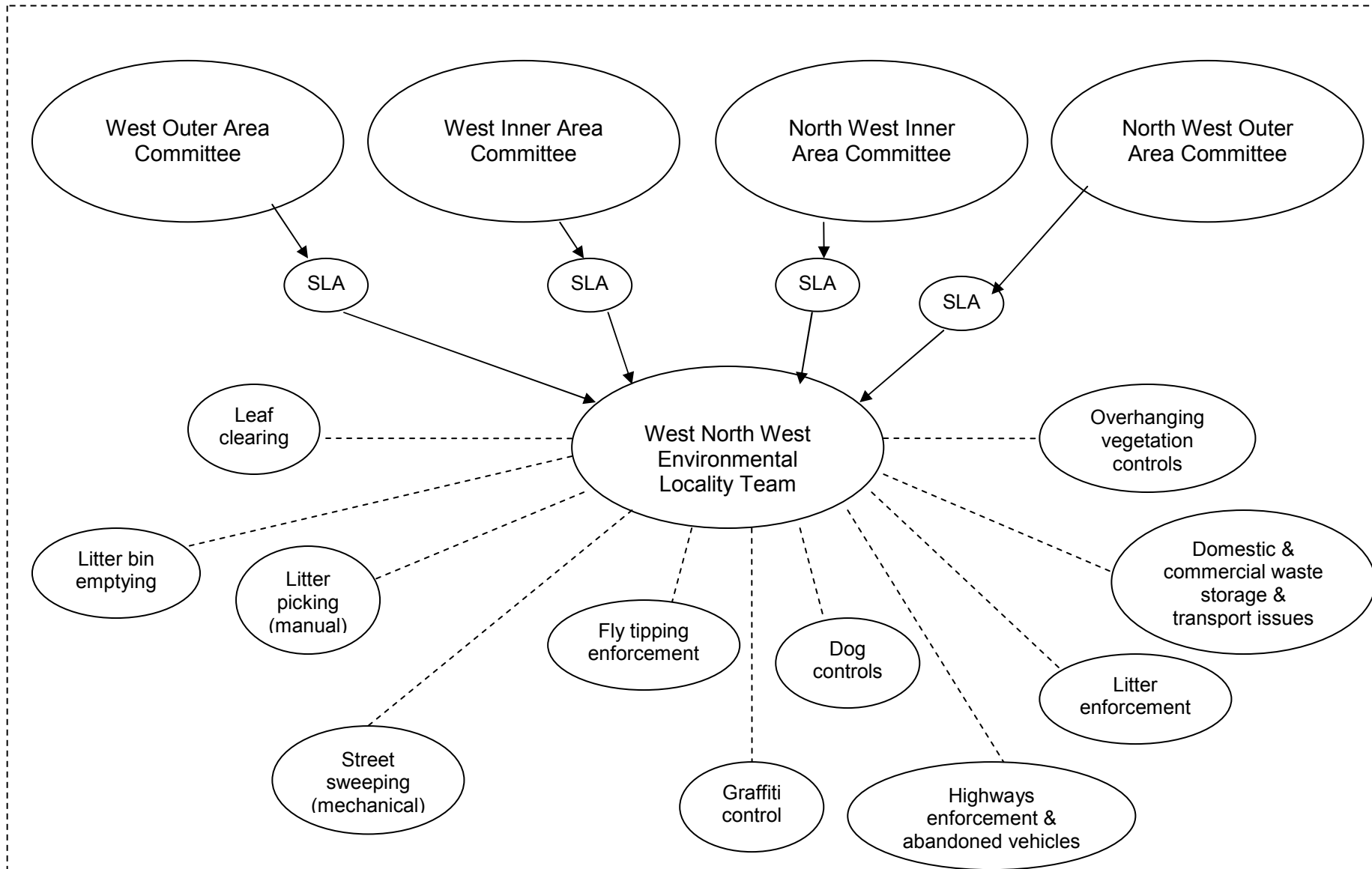
7.0 Conclusion

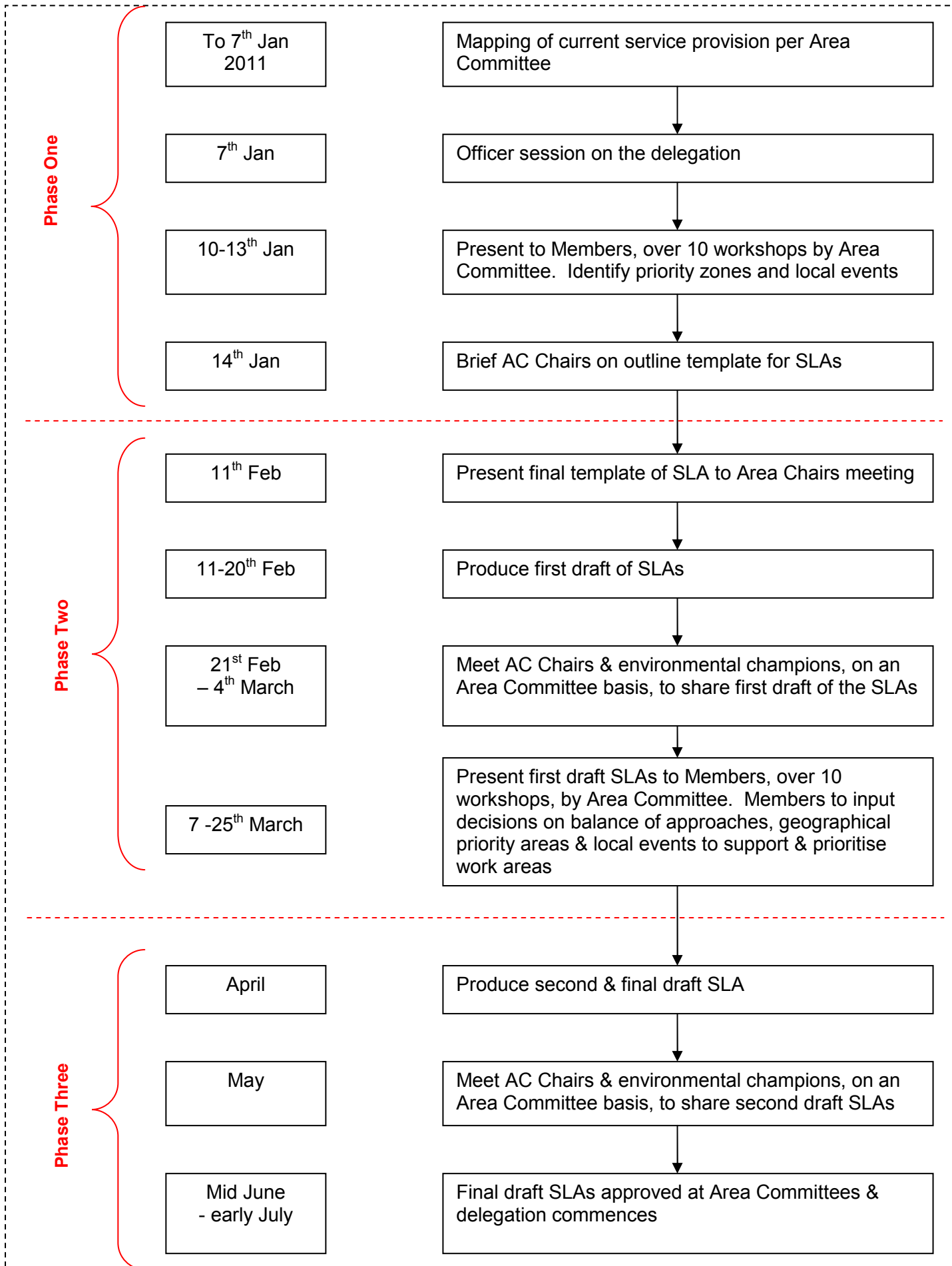
- 7.1 Considerable planning and preparatory work has taken place to set firm foundations for the delegation of environmental services to commence from June 2011.
- 7.2 It is hoped that through active involvement in the development of Service Level Agreements, Members' concerns over the delegation will be positively addressed.
- 7.3 Members will receive regular communications on progress towards achieving delegation of environmental services via Area Committees, briefings and workshop sessions.

8.0 Recommendations

- 8.1 The Area Committee is asked to note the contents of the report, specifically the programme of Member involvement, and to agree to a further progress report being submitted to the next meeting.

Delegation of Environmental Services







Report of the Health & Wellbeing Improvement Manager – West North West

Area Committee – Inner West

Date: 16/2/11

Subject: Transition of health improvement function to local government

Electoral Wards Affected: All		Specific Implications For:	
<input checked="" type="checkbox"/>	Ward Members consulted (referred to in report)	Equality and Diversity	<input type="checkbox"/>
		Community Cohesion	<input type="checkbox"/>
		Narrowing the Gap	<input checked="" type="checkbox"/>
Council Function	<input checked="" type="checkbox"/>	Delegated Executive Function available for Call In	<input type="checkbox"/>
		Delegated Executive Function not available for Call In Details set out in the report	<input type="checkbox"/>

Executive Summary

Following political changes at a national level, further guidance and papers were issued in 2010 that recommend abolishing Primary Care Trusts and moving accountability for the delivery of health improvement to Local Authorities. This will be lead by jointly appointed Directors of Public Health. Dr Ian Cameron took up this position in Leeds in November 2010.

1.0 Purpose of This Report

1.1 This paper outlines the significant changes taking place locally following the publishing of recent government white paper and guidance which highlights implications for the work of the local Health and Wellbeing area partnerships.

2.0 Background Information

2.1 Michael Marmot published his review paper ‘fair society, health lives’ in 2009 with a focus on reducing health inequalities through addressing wider social determinants of health. He put together six policy objectives as outlined that have been built on by the government in their subsequent white papers – details of which are outlined below.

2.2 Reducing health inequalities will require action on six policy objectives:

- Give every child the best start in life;
- Enable all children young people and adults to maximise their capabilities and have control over their lives;
- Create fair employment and good work for all;
- Ensure healthy standard of living for all;

- Create and develop healthy and sustainable places and communities;
- Strengthen the role and impact of ill health prevention.

2.3 He also stated to deliver these policy objectives would require action by central and local government, the NHS, the third and private sectors and community groups. National policies will not work without effective local delivery systems focused on health equity in all policies. Effective local delivery requires effective participatory decision-making at local level. This can only happen by empowering individuals and local communities.

3.0 **Equity and Excellence: Liberating the NHS The Governments White Paper for the future of the NHS (July 2010)**

3.1 The NHS White Paper, *Equity and excellence: Liberating the NHS*, sets out the Government's long-term vision for the future of the NHS. The vision builds on the core values and principles of the NHS - a comprehensive service, available to all, free at the point of use, based on need, not ability to pay. It sets out how we will:

- put patients at the heart of everything the NHS does;
- focus on continuously improving those things that really matter to patients – the outcome of their healthcare;
- empower and liberate clinicians to innovate, with the freedom to focus on improving healthcare services.

Some of those changes may include:

- strengthening public and patient involvement through a new Health Watch;
- improving integrated working between health and social care;
- strengthening partnership arrangements through the development of a statutory health and wellbeing board - the role of which may include some functions currently offered by our scrutiny board and will develop the role of elected members in health and wellbeing;
- moving health improvement functions to the local authority with ring fenced funds;
- joint appointment of a Director of Public Health within the local authority;
- closure of Primary Care Trusts by 2013;
- development of GP commissioning consortia.

3.2 In Leeds, Dr Ian Cameron has been appointed as Joint Director of Public Health for Leeds City Council and NHS Leeds. He started in his role on 1st November 2010. Our local partnerships for health and wellbeing have had GP involvement, through practice based commissioning groups, since they started meeting in October 2009 and they will continue to develop this. They also have councillor involvement through the elected member health champions. Healthy Leeds Partnership is facilitating the process to make our partnership arrangements statutory so that it will make health and wellbeing even more of an important priority for everyone in the city.

3.3 **Public Health White Paper *Healthy Lives, Healthy people*** published in 2010 reinforced much of what was outlined in the July white paper summarised as follows:

What the White Paper says...about the role of local government in public health

- Local government will be given responsibility, backed by a ring-fenced budget, for improving people's health and tackling health inequalities.
- Existing functions in local government that contribute to public health will continue to be funded through the local government grant.

- Moving public health functions to local government will enable joint approaches to be taken with other areas of their work such as housing, the environment, transport, planning, children's services, social care, environmental health and leisure.
- Local government will have substantial freedoms, under the 'general power of competence' to decide what action is needed to tackle local public health needs.
- These freedoms will mean local government can involve new partners to take innovative approaches, for example, contracting for services with a wider range of providers across the public, private and voluntary sectors or grant-funding local communities to take ownership of some preventative activities.

What the White Paper says...about funding for public health

- A separate consultation document will be published shortly after the White Paper on the details of the proposed scope, funding and commissioning responsibilities for Public Health England.
- The new system will be funded by a new public health budget, which will be separated within the overall Department of Health budget.
- Public Health England will allocate ring-fenced budgets, weighted for inequalities, to upper tier and unitary authorities in local government. This budget will fund both improving population health and non-discretionary services such as open access sexual health services and certain immunisations. As a ring-fenced grant, this budget will carry limited conditions about how it is to be used.
- A new health premium will be used to reward progress made on public health outcomes locally, taking into account health inequalities.
- Shadow allocations will be made to Local Authorities for 2012-13, to allow for planning before the allocations go live in 2013-14.

What the White Paper says...about commissioning public health services

More detail will be set out in the consultation document. However, there will be three principal routes for Public Health England funding services:

- Granting the public health ring-fenced budget to local government
- Asking the NHS Commissioning Board to commission services on its behalf, such as screening services and the relevant elements of the GP contract
- Commissioning or providing services directly, for example, national purchasing of vaccines, national communication campaigns or health protection functions.

These are not exclusive – for example, there may be an option of asking GP consortia to commission on behalf of Public Health England. It is proposed Public Health England should be responsible for funding and ensuring the provision of services including drugs treatment, sexual health, immunisation, health protection, alcohol prevention services, emergency preparedness, obesity, nutrition, health checks, screening, child health promotion services, including school nursing and health visiting, and some elements of the GP contract including immunisation, contraception and dental public health.

3.4 Key Timescales:

- April 2011 – Shadow Health and Wellbeing Boards in place.
- Summer 2011 – White paper long term care and adult social care funding.
- By April 2012 – Joint Directors of Public Health – GP Commissioning Consortia in place, shadow budgets allocated. All NHS provider services achieve Foundation status.
- By April 2013. GP commissioning consortia fully operational – final steps to disestablish Primary Care Trusts.

4.0 Implications For Council Policy and Governance

4.1 The work of the health and wellbeing partnership corresponds with the recently published White Paper published by the Department of Health "Equity and Excellence: Liberating the NHS" and the move towards localism. There is a greater emphasis on delivering services around local needs, especially for those that have the greatest health and wellbeing inequalities. There will be a new public health function in the council and there is a challenge to ensure that health becomes everyone's business.

5.0 Legal and Resource Implications

5.1 None.

6.0 Recommendations

6.1 Members note changes taking place as a result of recent national policy drivers and implications for local authorities.

7.0 Background Papers

7.1 None.



Originator: Sheila Fletcher

3952297

**Report of the Deputy Director - Strategic Commissioning
Adult Social Care**

Meeting: Inner West Area Committee

Date: 16th February 2011

Subject: Future Options for Long term Residential and Day Care for Older People

Electoral Wards Affected:
 Armley
 Bramley & Stanningley

Ward Members consulted
 (referred to in report)

Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Council Function	<input checked="" type="checkbox"/>	Delegated Executive Function available for Call In	<input type="checkbox"/>	Delegated Executive Function not available for Call In Details set out in the report	<input type="checkbox"/>
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EXECUTIVE SUMMARY

This report presents the Area Committee with information relating to future options for long term residential and day care services for older people.

At its meeting on 15th December, the Council's Executive Board agreed a set of criteria for considering the most suitable options for each of its residential homes and day-care centres for older people. It also agreed to begin public consultation on these proposed options.

The Executive Board report is appended and forms the basis of this report. (Appendix 1).

This report outlines the consultation and engagement process aimed at seeking the wider views of stakeholders and specifically of those people currently living in residential care homes, day care centre users, their carers and the staff who provide care and support.

Members of the Area Committee are asked to consider the information set out in this report and make a response as part of the consultation process agreed by Executive Board.

Purpose of This Report

1. This report presents the area committee with information relating to the future options for long term residential and day care services for older people. It outlines the consultation process to progress and implement the recommendations of the Executive Board agreed on 15th December 2010. The Executive Board report is appended and forms the basis of this report.
2. Members of the Inner West Area Committee are invited to suggest specific local issues that will help plan for the future needs of older people and make a response as part of the consultation process agreed by Executive Board.

Background Information

3. In relation to the future of older people's residential care, these matters were the subject of an inquiry conducted by Adult Social Care Scrutiny Board in October and November 2010. The inquiry accepted that people's expectations about residential care accommodation have increased and that the current provision is not sustainable in the long term due to the cost of bringing this up to the necessary standards. The inquiry also informed the development of a set of options in relation to residential care homes, approved by Executive Board on 15th December.
4. The ambitions of the improvement programme developed by the council to embrace and implement the spirit and vision of "Putting People First" were reinforced by the outcome and recommendations of the 2008 Independence, Wellbeing & Choice Inspection of Adult Social Services. The Inspector concluded that there was an immediate need to 'extend the range and choice of services by reconfiguring and modernising traditional buildings based services'. In July 2008, Executive Board agreed a strategy for reshaping older people's day services to provide greater opportunities for them to receive more personalised services with an enhanced range and quality of community based activities. At the same time, proposals were being made to strengthen the position of Neighbourhood Networks to be the primary response to engage older citizens in social, community and well-being initiatives with a more specialised role for Local Authority provision.
5. Building on these proposals, future options for older people's day care have been considered alongside residential care provision and form the basis of the proposed options and consultation agreed by the Executive Board on 15th December.
6. The following residential home and day centre in the inner west area is affected by the proposed options for change.
 - Middlecross - Residential Home and Day Care Centre

Consultation and Timescales

7. The Executive Board report appended outlines a series of options and a set of criteria for considering the most suitable option for each of its residential care homes and day care centres, (paragraphs 4.14 – 4.15 and 4.2.6). Members of the Inner West Area Committee are invited to comment and give their views on the criteria for determining the most appropriate option for each facility, outlined in the Executive Board report appended, particularly in terms of any specific local factors.

8. The Executive Board report also describes a consultation programme on these options, (paragraph 6). At the meeting of the Area Committee Chairs on 3rd December, Members considered and commented on the proposed structure and approach of the consultation programme proposed as part of the duties of the local authority to seek the wider views of stakeholders and specifically of those people currently living in residential care homes.

Consultation with residents, day care users and relatives

9. For existing residents of residential care homes, day care centre users, their families and carers the consultation will;
 - seek their views about the actual process and formula for deciding the options for the future running of their residential care home and day centre. This will help identify any gaps and ensure that those affected understand what is being talked about, why the changes are being made and consider how this will affect them as an individual.
 - determine the impact of the proposals on individuals and how we might reduce this and ensure that the needs of individuals are adequately assessed in making any plans.
10. A letter and consultation pack containing a fact sheet and explanation of the criteria for determining the option for each individual home was sent to residents, day care centre users and their relatives on 10th January 2011. Staff have been fully briefed to be able to assist them understand, consider and take-in the information. The aim will be to ensure that residents, day care centre users and their relatives understand the criteria for considering the most suitable option for their residential care home and day care centre.
11. Officers in Adult Social Care (ASC) are currently assessing the option for each individual home and day care centre according to the criteria agreed by Executive Board. It is anticipated that this analysis will be complete in February 2011 at which point further consultation materials, bespoke to each residential home and day care centre, will be circulated to all residents. It is proposed that further consultation will then take place on the specific option. Questions will be put to residents and day care users using a questionnaire, available in a range of formats. They will be offered a one to one interview and individual advocates will be appointed for those residents and day care centre users that do not have a relative or friend to support them or speak on their behalf. The main focus of this will be to capture people's responses to the proposed changes and determine the impact on individuals and how this might be reduced as plans are developed. This consultation will compliment the individual needs assessments that will be carried out by appropriately qualified officers in Adult Social Care.
12. In order to provide an opportunity for the area committee to comment on the proposed options for individual centres referred to in paragraph 6 and relevant neighbouring facilities, it is suggested that a further report outlining these individual options is brought to the Inner West Area Committee at its meeting in April 2011.

Wider Consultation

13. Delivering the proposed changes also requires consultation and engagement at a more general level with stakeholder and interest groups and the wider general public

who may have expectations about the future of older peoples care services. At its meeting in November 2010, Executive Board approved a phased, city-wide public consultation on the impact of the Comprehensive Spending Review announced by the Government in October. This provided an opportunity to present a comprehensive and holistic view of all council services and their future delivery. Initially a corporate approach, the aim of the first phase of the consultation was to make residents of Leeds aware of the financial challenges facing the city and the need to make difficult choices and decisions on service provision. Officers in ASC were involved in the design of this consultation, contributing to a series of questions available to the public on the council's consultation portal 'Talking Point' from mid-November to 31st December 2010. It is suggested that the findings from this consultation could serve to provide a mandate from the citizens of Leeds to generally review ASC services, including the future of older people's long-term residential services.

14. Phase two of the overall consultation on the spending challenge, beginning in January 2011, will be a directorate specific approach. For ASC, this provides an opportunity to consult closely with stakeholders on the future of adult social care services. In addition, specific consultation and engagement will take place on changes to individual services and initiatives. These are outlined below. It is proposed to coordinate these various strands of consultation in order to make best use of resources, avoid duplication and "consultation fatigue" among our stakeholders.

- Spending Challenge
- Future options for residential and day care services
- Charging of non- residential services
- Promotion of community based services and personal budgets/ self directed support

15. There are a number of existing service user and carer forums and reference groups across the various disability, older people and ethnic groups. Also infrastructure organisations that hold regular meetings with their members. The membership of many of these groups is duplicated, with the same people representing the interests of older people across a broad range of themes. Leeds Older People's Forum has a membership of over 120 voluntary sector organisations working with older people across Leeds, including Neighbourhood Network Schemes. The forum supports its members and ensures that the voluntary sector is involved in planning, developing and managing services for older people. Although the following list is not exhaustive, these are some of the groups invited to take part in the consultation. Members of the Inner West Area Committee are invited to suggest any local groups who may not be represented on the list of groups below.

- Learning Disability Reference Group - LDRP
- Mental Health Watch
- Older People's Reference Group - OPRG
- The Alliance of Service Experts -
- The Independent Disability Council - IDC
- The Equality Hubs
- Leeds VOICE
- Volition
- Leeds Older People's Forum
- Neighbourhood Networks
- Leeds LINK
- Leeds Involving People
- Leeds Older People's Forum

16. It is proposed to hold a series of consultation market place style events for members of these groups and forums. The aim will be to capture their views on the future of adult social care services. In terms of the specific consultation on future options for residential and day care, officers will have a stall providing a wide- range of information and the opportunity for stakeholders to comment.
17. In addition to these events, there are a number of ways in which the wider general public and other interest groups will be able to have their say. An information pack providing background information, a fact sheet and questionnaire will be available online and hard copies will be available on request. The questionnaire can be filled in manually and posted or can be done online on the council's consultation portal, 'Talking Point' at www.leeds.gov.uk

Implications for Council Policy and Governance

18. The options presented in the report developed for the existing Local Authority provided facilities, endorsed by the Executive Board, will be the subject of a formal and comprehensive programme of consultation and engagement as set out in the previous passage.
19. Colleagues in NHS Leeds who commission 30 of the current bedbase are also key stakeholders and in the development of shared plans for the development of more integrated health and care services in the City it is clear that they will wish to identify what scope exists within the emerging strategic plan for further joint work within these facilities. Discussions so far have indicated a positive desire for more extensive partnership reflecting the good work that has been undertaken in recent years within these facilities and recognising potential economic benefits for both parties which are currently being examined in much greater detail.

Legal And Resource Implications

20. In discharging its responsibilities under the Human Rights Act, the Authority is required to undertake a comprehensive formal programme of consultation in relation to the options set out previously in this report. In addition, the Authority is committed to ensure that the care and support needs of any older person affected by the options set out in this report are adequately assessed as an integral part of this process with appropriate advocacy available in support of identifying high quality alternatives where it is agreed this is the most appropriate option.

Equality Considerations

21. An equality impact assessment is being prepared against all the equality characteristics as laid down by legislation. It will form part of the consultation process and will be reviewed as plans develop.

Recommendations

22. Members of the Area Committee are asked to:
 - Note and consider the report appended
 - Comment on the criteria for determining the most appropriate option for each facility outlined in the Executive Board report appended, particularly in terms of any specific local factors

- Suggest any local voluntary organisations working with older people in the inner west area as outlined in paragraph 15
- Suggest specific local issues that will help plan for the future needs of older people
- Consider any response they wish to make as a part of the consultation

Background Papers

Independence, Wellbeing and Choice Inspection of Adult Social Care, Executive Board, July 2008

Adult Social Care Scrutiny Board, October and November 2010

Government Spending Review 2010, Executive Board November 2010



Report of the Director of Adult Social Services

Executive Board

Date: 15 December 2010

Subject: Future Options for Long Term Residential and Day Care for Older People.

<p>Electoral Wards Affected:</p> <input type="checkbox"/> Ward Members consulted (referred to in report)
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<p>Specific Implications For:</p> <p>Equality and Diversity <input type="checkbox"/></p> <p>Community Cohesion <input type="checkbox"/></p> <p>Narrowing the Gap <input type="checkbox"/></p>
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Eligible for Call In

Not Eligible for Call In (Details contained in the report)

EXECUTIVE SUMMARY

This report sets out the Council’s vision for the future of residential care and daytime support for older people in Leeds. It takes as its central principle people’s increasing expectations of choice, quality and control over the care they receive.

The report describes the Council’s existing residential and day care service and considers the city’s future requirements for these services in the light of

- the changing demographic profile of older people in the city
- people’s wish to remain at home for as long as possible
- new services that are being developed as alternatives to residential and day care
- new services aimed at preventing premature entry into residential and day care
- new services being developed in the independent sector
- the ‘Putting People First’ and personalisation agenda
- the increasing number of surplus places in the Council’s residential homes and day centres
- the current and future economic climate and the capital requirements of a high quality service

The report goes on to set out options for the future of the Authority’s residential and day care estate and a consultation process by which service users, residents, carers, staff, stakeholders and the general public will be engaged in drawing up firm proposals for presentation to a future meeting of Executive Board.

Executive Board is recommended to support the need to take action to address the issues set out in para 3.1 to 3.3.3 of the report; endorse the options for change set out in para 4.1.4 to 4.2.8 of the report; endorses proposals to use Richmond House as an intermediate care facility as set out in paras 4.1.6 to 4.1.8; approve the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups as described in para 4.2.7; give approval for the consultation as described in para 6.1 to 6.16 of the report; and receive further recommendations for

each individual unit or facility following the outcome of the consultation at a future meeting of Executive Board.

1 PURPOSE OF THIS REPORT

- 1.1 The purpose of this report is to present Executive Board with information that will allow an informed consideration of recommendations for the future provision of residential and day care in Leeds.
- 1.2 The information presented in this report highlights the urgent need to bring forward strategic options that maximise opportunities to develop more person-centred services, whilst ensuring the needs of people currently using existing services continue to be met safely and appropriately. If the Council is to shape the future of the service over the next decade, it is essential to begin the transition from the residential and day care model currently provided to one that delivers bespoke services in the older person's home as far as possible and in residential settings when needs become complex.

2 BACKGROUND INFORMATION

- 2.1 Previous reports to Executive Board have highlighted the Council's vision to shape more flexible services which offer care and support in or close to people's own homes and communities. At the meeting of 3 November 2010, Executive Board approved proposals to establish a city-wide reablement service aimed at preventing premature entry into residential care. At the meeting of 21 July 2010, Executive Board endorsed the introduction of Personal budgets and self-directed care for people increasingly wishing to arrange their own care and support packages to help them remain independently at home.
- 2.2 These reports and policies should be seen in the context of national legislation and guidance, including *Independence, Wellbeing and Choice* (DH Green Paper, 2005); *Putting People First*, the vision and commitment to the transformation of adult social care (DH 2007); and *Shaping the Future of Care Together* (DH Green Paper, 2009).
- 2.3 The national picture is one of the present and future generations of older people increasingly requiring their support and housing to be provided separately, with support delivered in their own homes, tailored to individual needs with the ability to increase or reduce as required. People have increasing expectations of support at home for longer and increasing expectations of choice, quality and control over the care they receive.
- 2.4 The future role of local authorities will be to support people with the highest and most complex needs and ensure people with low to moderate needs are able to gain access to services that will help them remain independent. In the light of the emerging vision of *Putting People First*, the further role of local authorities will be to oversee development of an independent-sector care and support market that provides its customers with a wide variety of choices for flexible services.
- 2.5 An Independence, Wellbeing and Choice inspection of Adult Social Care in Leeds was carried out by the then Commission for Social Care Inspection in 2008. Its report and recommendations highlighted tensions between the requirements to provide increasingly personalised care through personal budgets, while at the same time maintaining a large stock of directly provided, buildings-based services.
- 2.6 As a result, on 22 July 2009, Executive Board approved measures to address partially an over capacity in day care places and to close or reduce four day services in the city

2.7 This report therefore describes further proposals to re-shape the city's current day and residential care arrangements to meet changing expectations and ensure better outcomes for people within available resources.

3 MAIN ISSUES

3.1 Demography

The number of people in Leeds aged over 65 is projected to grow from its current base of 110,500 by 8% in 2015 and by 33% in 2029. The increase in the number of people over 85 is expected to be more rapid, growing by 11% in 2014 and by 70% in 2029.

3.1.2 A significant increase in the number of people over the age of 85 will mean that more people will experience dementia and this will need to be reflected in care services offered by the city.

3.1.3 This demographic change will lead to a widening gap between the existing supply of the kinds of care currently on offer and the demand for them. There is therefore a significant opportunity to remodel the balance of care towards more support and care at home and away from more institutional, buildings-based care.

3.2 Residential care

3.2.1 The Council's residential homes

There are 19 Council-run residential care homes in Leeds, representing 628 out of a total residential care bed-base of 2214 across the city. The majority of the Council's units provide a combination of standard residential care and residential respite care. A smaller number of units offer specialist care which includes dementia care, care for physically frail older people and intermediate care provided under contract to NHS Leeds. Seven units offer day care facilities on the same site.

3.2.2 Most of the Council's residential homes were built in the 1960s and are in need of refurbishment to bring them up to modern standards, including capital investment at all units to ensure compliance with fire regulations. In 2010 this additional investment is anticipated to be £1.32 million. A cumulative cost of around £3.9 million over five years and £6 million over 10 years can be expected.

3.2.3 The expectations of people entering long term residential care are that their physical surroundings should at least match those they have enjoyed previously. Regulatory requirements for new facilities are for all rooms to have en-suite toilet and wash basin although the majority are now built with bathrooms that include showers. To bring Council-owned facilities up to this standard would require considerable additional investment. Given the relatively small scale of most of the units, any form of modernisation within the current structures would reduce the number of rooms overall, adversely affecting financial viability.

3.2.4 Independently provided residential homes

In the last three years 1000 new bed spaces have been opened by the city's independent care providers in newly-built facilities. Each of the new homes has been built to a specification which includes en-suite rooms and enhanced care technology. It is common for these new homes to offer facilities such as IT suites, hair salons, cafes etc.

3.2.5 The rooms and additional facilities offered in these new, purpose-built establishments clearly influence the choice of home being exercised by potential residents and their families, generally at the expense of less well-specified establishments and generally at no greater cost.

3.2.6 Demand for long term residential care

Whilst there are periodic fluctuations, year on year trends show that fewer people are being placed in this type of accommodation. An analysis produced for the Council by the Cordis Organisation has highlighted a significantly falling demand for residential care (a 19% reduction between 2002 and 2008). Their report notes the specific impact of the increased availability of extra care housing in accelerating the fall in demand for residential care. It should be noted that an additional 120 units of extra care housing will become available by the end of the 2010/11 financial year and a further 300 units are proposed as part of the Council's bid for Round 6 PFI credits. The projected requirement for residential care beds will therefore fall into sharper decline.

3.2.7 In 2007/08, Leeds publicly funded 24 people over the age of 65 for every 1000 people in that age group (a total of 2066 people). If present trends continue (driven by the further development of alternative housing options and more intensive forms of health and social care in the home) this rate could fall to as low as 5 per 1000 in 2029. This projection suggests that as little as one-third of the current residential care beds being used or provided by Adult Social Care would be needed in 20 years time.

3.2.8 Although direct comparisons are problematic (chiefly due to the allocation of overheads), the assessed unit cost of Council-provided residential care is more expensive than can be purchased in the independent sector by between £50 and £150 per week. According to the Care Quality Commission's assessment of the quality of care provided, no material difference in quality can be discerned, although each home clearly has its own unique features. This cannot fail to impact on demand for Council-provided residential accommodation.

3.2.9 The residential care model will be less attractive to people who are currently in their mid 60s, who will expect their support to be delivered in their own homes when they require it.

3.2.10 Benchmarking

National benchmarking by the Department of Health (DH) indicates that local authorities should aim to spend no more than 40% of their available budget on residential care for older people and should aim to reduce this year on year. According to the DH view, Leeds is over-provided at approximately 55% of committed expenditure.

3.3 **Day care**

3.3.1 The Council's day centres

Sixteen day centres for older people are operated by the Council within the city, typically operating from 10.00am to 3.30pm. Three of the centres provide services for people experiencing dementia and seven are linked to a residential care home.

3.3.2 Demand for day care services

Policy guidance issued in 2009 (*Shaping the Future of Care Together*) encourages local authorities to develop strategies which stimulate development of high quality services that treat people with dignity and maximise choice and control through the use of personal budgets and self-directed support. This means that people are increasingly sourcing their support outside of the traditional day care setting. At the same time, councils were encouraged to invest in prevention, early intervention, reablement and providing intensive care and support for those with high level, complex needs.

3.3.3 As a result, day care services for older people in Leeds become increasingly under-used, as public expectations, changing patterns and the take-up of personal budgets have an impact on day centre occupancy. The current occupancy of the 16 Council-run day centres ranges between 39% and 62%, suggesting that they are not sustainable in the future and not attractive to new customers of the service. In spite of approval given by Executive Board in

July 2010 to reduce the number of day care places throughout the city, occupancy levels continue to decline.

4 CONCLUSIONS

4.1 Residential care

4.1.1 During the past 10 years, the Council's stock of residential care facilities for older people had been reduced by the opportunistic development of extra care housing, using sites vacated by former residential homes.

4.1.2 This program has taken five establishments out of commission over the decade, concluding most recently with the redevelopment of the Hemingway House site. However, savings which may have been made by down-sizing the stock of directly provided units have been cancelled out by the additional investment needed to meet CQC and Fire Authority standards.

4.1.3 The 'doing nothing' option is not, therefore, realistic. Doing nothing would lead to the closure of units through lack of investment to maintain current facilities even to minimum standards. People needing residential care are increasingly more likely to be attracted to the modern, independent facilities on offer than those offered by the Council. This will continue to drive up the number of vacant places in Council homes and increase the unit cost of a Council-provided placement. Acting alone, the Council will not be able to afford to upgrade any of its units to an expected or desired standard.

4.1.4 Options for change: residential care

Two options for change are presented for each unit, following consideration of a number of factors, including:

- the current profile of residents living in the home, their needs, levels of dependency and risks associated with their care and those of their carers;
- the current profile of the staff team, skill mix and length of service;
- the wishes of staff in relation to the recent offer of early leaver initiatives;
- the strategic 'fit' of the unit in the future vision for adult social care in the city;
- the current profile of bed use: specialist, generic, permanent, transitional;
- the current use of the facility under agreement with partners;
- the availability of appropriate alternative facilities nearby;
- the trend in levels of unoccupied places;
- the unit cost of placements in the facility;
- the material condition of the building;
- the capital and revenue requirements over the next five years to maintain the facility to basic standards;
- the capital and revenue requirements to upgrade the facility to approach compliance with the 2002 minimum standards;
- the impact of other Council initiatives in the local community.

Option 1 – Recommission: The facility is suitable overall, with no or minimal structural alteration. It will be used as a specialist care facility in line with the vision for future adult social care provision. This option lends itself to opportunities to integrate health and social care services in the city, particularly for intermediate care services for physically frail older people and those experiencing dementia.

Option 2 – Decommission: The facility has significant limitations overall to continue with its current use. Under this option, there are four sub-options:

2a Gradual decommission

If no nearby facility exists where residents could be offered alternative accommodation, then the decommission would be phased over a period of years

2b Decommission phased with introducing a new provision

If an alternative facility is under construction or planned nearby (eg independent sector care home or extra care housing) which will better meet the future use of older people in the locality, the decommission would be phased to accommodate construction or completion

2c Decommission into existing provision

If appropriate alternative accommodation is available nearby, then residents would be offered opportunities to move there. The decommission would be planned to coincide with the residents' move.

2d Sale as a going concern

Although a building may be limited overall in its future use by the Council, it may be of interest to third-sector or independent providers, subject to appropriate guarantees preserving benefit to Leeds people and the Council.

- 4.1.5 In relation to Option 2 above, consideration will be given to the potential for
- the facility to become a 'community hub', supporting services such as community support, early intervention, reablement and outreach
 - expressions of interest from third and independent sector care home developers in new facilities on the site, so as to offer high quality, modern facilities to future generations
 - the future availability of extra care housing on or near to sites made available through this process
 - where none of the above is achievable, the reinvestment of any capital receipt gained from the sale of the building / land is used to achieve service improvement

4.1.6 Richmond House

A consultation conducted earlier this year over the proposed use of the Richmond House site for extra care housing confirmed a wish to retain it. Given the unusually high specification of the building and the range of opportunities on offer there, discussions with NHS Leeds have concluded that Richmond House offers an opportunity to continue with an increased number of intermediate care beds to prepare for the coming winter. In the mean time, any future model for intermediate care will be reviewed. This would see the deployment of NHS Leeds staff alongside Adult Social Care staff, with the centre's role being aimed at diverting older people away from hospital and / or long term care. Richmond House has no permanent residents and currently offers eight intermediate care beds partly funded by NHS Leeds and 12 respite beds.

- 4.1.7 Financial modelling has shown that, under a shared funding arrangement, the intermediate care model can be accommodated in the short term. Using this facility to test the success or otherwise of the model will give valuable insight into the extent to which this option could be developed.

- 4.1.8 Recent discussions have shown that NHS Leeds colleagues are keen to pursue the intermediate care option at Richmond House over the next few months. As a result, some people currently receiving respite care at this site will need to be offered appropriate alternatives to allow Richmond House to be used as an intermediate care centre.

4.1.9 Fairview

At Fairview, a consultation conducted earlier this year did not support a proposal to use the site for extra care housing. Fairview will therefore continue in its current role and be subject to review under options 1 and 2 above, together with the Council's other residential care homes.

4.1.10 VIEWS OF SCRUTINY

An inquiry by the Council's Adult Social Care Scrutiny Board conducted in October and November 2010 accepted that people's expectations around the choice, quality and control over their residential accommodation have increased significantly and that a position of 'no

change' in the provision of Council-run residential care is not an option. The relevant section of the Scrutiny Board's report reads as follows and the full recommendations can be found at Appendix 1:

4.1.11 *Observations, Conclusions and Recommendations*

The Scrutiny Board is clear that that the current arrangements for public sector residential care are not sustainable in the long term, particularly in the light of the significant budget reductions announced in the comprehensive spending review.

4.1.12 Therefore the Board has concluded that the 'do nothing option' is not an option but rather a need to review future provision and consider all alternative options.

4.1.13 *Consideration of options*

The Board has considered what options could be pursued in relation to each of the current 19 residential homes for older people.

4.1.14 **Recommendation 1**

It is the view of the Board that the range of options as presented by officers are appropriate models that can be tested for each establishment and would recommend that the Executive Board supports these options.

4.1.15 *Consideration of Criteria*

The Board considered the criteria to be used when considering which option best suited each individual establishment.

4.1.16 **Recommendation 2**

It is the view of the Board that the criteria presented provides a sound framework for considering the most suitable option for an establishment and should be adopted by Executive Board. In addition the Board recommends that Care Quality Commission ratings are included within these criteria. The Board also recommends that inclusion issues are incorporated when looking at the impact on communities where facilities are located.

4.1.17 *Consultation*

The Board considered the proposed consultation methodology and structure.

4.1.18 **Recommendation 3**

The Board recommends the Executive Board agree the consultation methodology and structure and that it determines the consultation timetable appropriate having regard to statutory obligations.

The Board also recommends that the consultation includes; ad hoc community groups specific to a local area, neighbourhood networks and advocacy groups.

4.1.19 **Recommendation 4**

The Board recommends that the Executive Board agree the use of a template based on the consultation questionnaire used by Kent County Council, subject to the reorganising of the questions.

4.1.20 *Other observations made by the Scrutiny Board*

The Scrutiny Board made the following observations which may be of interest to Executive Board;

- Independent sector homes generally had more modern facilities and required less updating and were therefore able to provide a cheaper unit cost for services.

- The acknowledgment that as any phased decommissioning programme is implemented the unit cost of providing residual local authority provision will rise.
- The current pay differential between independent and voluntary sector employed carers and those employed by the local authority could be more justifiable by the local authority providing more specialised services in collaboration with NHS colleagues
- The overall reduction of people needing permanent residential care was due in part to the success of the Local Authority policy of developing a range of alternative care packages that had allowed people to remain in their own homes longer and other housing options such as sheltered and extra care housing.

4.2 Day care

4.2.1 Policy direction and local demographic information suggest that services for older people in the future should be directed to those who have complex needs and require specialist services, for example around dementia. Meanwhile, people with low to moderate needs are increasingly directed toward locally provided services in the community and the Council's universal services.

4.2.2 Three opportunities arise for partnerships to develop in relation to the future use of existing day care centres.

4.2.3 *Partnership with Health services:* Opportunities arise for developing community based services for dementia care, and support and reablement in partnership with NHS Leeds and the Leeds Partnership (mental health) Foundation Trust. Future models of service would allow us to meet the need of people who are most vulnerable and direct resource appropriately. The current model of care cannot be sustained in the longer term and this is an opportunity to reshape the present service to ensure Leeds is able to provide a more specialist service in the short and medium term.

4.2.4 *Partnership with other Council services:* Work done earlier this year to develop an outline business case for the proposed Holt Park 'Wellbeing Centre' confirmed the capacity of different Council directorates to work together in partnership to produce a vision for a universal preventive support service for older people. This vision continues to apply to existing Council facilities as well as the proposed new development.

4.2.5 *Partnership with the voluntary sector:* In partnership with the voluntary sector, discussions are under way with local community organisations over Holbeck and Bramley Lawn centres, which closed earlier this year. The outcome of these discussions may present a model for the maintenance of community based services for older people.

4.2.6 Options for change: day care

Options for change are presented for each unit, following consideration of a number of factors, including

- the current profile of people using the centre, their needs, levels of dependency and risks associated with their care and those of their carers;
- the current profile of the staff team, skill mix and length of service;
- the wishes of staff in relation to the recent offer of early leaver initiatives;
- the strategic 'fit' of the unit in the future vision for adult social care in the city;
- the current profile of use: specialist, generic;
- the current use of the facility under agreement with partners;
- the availability of appropriate alternative facilities nearby;
- the trend in levels of unoccupied places;
- the unit cost of placements in the facility;
- the material condition of the building;

- the capital and revenue requirements over the next five years to maintain the facility to basic standards;
- the capital and revenue requirements to upgrade the facility to approach compliance with minimum standards
- the impact on other Council initiatives in the local community.

Option 1a - Recommission: the facility is suitable overall, with no or minimal structural alteration required to be used as a specialist day care facility in line with the future vision for adult social care. This option lends itself to extending integration opportunities with NHS organisations in the city, particularly with regard to intermediate care interventions for physically frail older people and those experiencing dementia, or in relation to the needs of carers.

Option 2a – Decommission as day centre; recommission for alternative use: the facility is suitable overall, with no or minimal structural alteration required, to be put to an alternative use either by local authority or health services needing local bases.

Option 2b – Decommission: the facility has significant limitations overall to continue with its current use and no opportunity exists for use by local authority or health staff.

Under options 2a and 2b, there are four conditions:

2a & b (i) While the facility is unsuitable, all those currently using the centre and their carers would be offered alternative services designed to better meet their needs. The decommission of the centre would be phased over time to ensure this process is completed safely

2a & b (ii) Expressions of interest would be sought from local voluntary organisations in developing their services from buildings decommissioned through this process

2a & b (iii) Officers will work closely with colleagues in Environments and Neighbourhoods and with registered social landlords to ensure the future availability of extra care housing on or near sites made available through this process

2a & b (iv) Where neither 2 (ii) nor 2 (iii) is achievable, any capital receipt from the sale of a building or land will be reinvested in meeting social care objectives.

4.2.7 Implications of a reduced day service estate mean that the views of a wider constituency need to be canvassed with regard to the role which could be played by the independent, voluntary, community or faith sector, alongside the wider Council in providing day opportunities for older people and their carers. To that end, the Director of Adult Social Services proposes the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups. The purpose of the Board would be to inform the development of different delivery models as alternatives to the services provided from the facilities under review.

4.2.8 Any revisions to the extent of the existing estate would also need to address the transport requirements, particularly in relation to routes and costs.

5 LEGAL AND RESOURCE IMPLICATIONS

5.1 Residential care

The current annual budget for the Council's in-house residential care establishments amounts to £20.2 million, including direct costs (staffing, running costs), corporate charges

(including HR, ICT, legal and property management) and departmental overheads (senior management, support, training and safeguarding).

- 5.1.1 It is estimated that a total of £7.5 million of essential work is needed for building condition and fire prevention works over the next 20 years and a further £28.7 million over ten years to provide ensuite facilities and improvements to communal areas approaching those on offer at the new-build independent care homes.
- 5.1.2 The current unit cost of a directly-provided residential care place is £543 per week (this is based on 95% occupancy). If the current trend in declining occupancy continues, this would rise to £600 per week by the end of 2010/11 (every 5% fall in occupancy would add £37 per bed per week). If the decline in occupancy rates were to be arrested, then the need to invest in essential works would still bring the unit cost to £573 per week. The provision of ensuite and other improvements would bring the unit costs to £800 per week.
- 5.1.3 The current cost for independent sector residential care is £420 per week; and for independent sector EMI residential care, the current cost is £474 per week.
- 5.1.4 A detailed analysis of the cost of residential care can be found at Appendix 2.

5.2 Day care

The current annual budget for the Council's day care establishments amounts to £6.5 million including direct costs (staffing, running costs, transport and private hire), corporate charges (including HR, ICT, legal and property management) and departmental overheads (senior management, support, training and safeguarding).

- 5.2.1 Demand for day centre places is falling. At the end of the last financial year, attendance was at 55%. The average of 60% attendance in the current financial year shows the decline in attendance was not arrested by the closure of three day centres in March and April 2010.
- 5.2.2 Day care is now running alongside other services that are aimed at supporting the wellbeing of older people that are more current and up to date with the needs of the individual and the personalisation agenda. Duplication is therefore a concern in addition to falling attendance figures, which lead to rising unit costs.
- 5.2.3 A detailed analysis of the cost of day care can be found at Appendix 2.

5.3 National policy

- 5.3.1 The recent DH agenda for social care, *A Vision for Adult Social Care: capable communities and active citizens*, published after the 2010 Comprehensive Spending Review highlights how the proportion of social care budgets spent on long term residential care varies dramatically across the country. Some of this variation may reflect local preferences however, the DH says that some people are being placed in residential care because there are few alternatives to meet their needs in the community, or because people are discharged from hospital without a suitable care plan.
- 5.3.2 The *Vision* goes on to say that supported housing and extra care housing offer flexible levels of support in a community setting and can provide better outcomes at lower costs for people and their carers than traditional high-cost residential and nursing care. Better use of existing community-based services, for example step-down, reablement or home improvement and adaptations can also reduce demand for residential and nursing care. The government expects councils to look closely at how they can reduce the proportion of spending on residential care through such improvements to their community-based provision.

6 PROPOSED CONSULTATION

- 6.1 The November 2010 meeting of Executive Board approved a city-wide public consultation following the publication of the Comprehensive Spending Review.
- 6.2 Adult Social Care has been closely engaged in developing the structure and content of the consultation, which sets out the following vision.
- 6.3 “In adult social care, we are developing services which are focused on protecting older and disabled people and which give them more of a choice in how they receive help. We call it ‘personalisation’.
- “We’re also working much more closely with the NHS and we’ve recently appointed a joint director of public health to work across both our organisations.
- “Some of our income is from payments people make towards the cost of services they receive. What they contribute depends on their ability to pay. One option might be for us to increase charges for people who can afford to pay more.
- “It is likely that we will review what community based services we offer, such as residential care centres
- “We want to:
- help people stay in their homes for as long as possible
 - offer more specialised services for people with the greatest needs
 - offer better support for people who need help after an accident or illness, to try and keep them out of hospital or residential care
 - look at opportunities where some adult social care services may be delivered by other organisations, such as the NHS, voluntary or private sectors.”
- 6.4 The consultation goes on to seek the public’s views in the future provision of Adult Social Care services as follows.
- 6.5 “*Question 5:* Thinking about what you’ve just read, please rate how important you think the following are:
- give people more choice in the social care services they get
 - raise the charges for services for people who can afford to pay more
 - review, perhaps close and replace some adult social care services or facilities where they are underused or outdated
 - help people stay in their own homes for as long as possible
 - ask other organisations, such as the NHS to deliver some services for us”
- 6.6 A companion report will be submitted to this (15 December 2010) meeting of Executive Board with specific recommendations for the removal of subsidies for some elements of adult social care services.
- 6.7 Whilst not being directly specific to the matters addressed in this report, the responses provided will give a general context alongside which a formal consultation process will take place in relation to residential care and a similarly structured consultation in relation to day services.
- 6.8 It is proposed that more detailed formal consultation will also take place (outline details of which are set out from paragraph 5.9 onward), to determine the impact of the options on individuals and to identify how these will be mitigated as plans are developed. It is essential to ensure that this formal consultation embraces not only what is being proposed,

but also the rationale behind the proposals; to that end people will be provided with the fullest information.

6.9 It is intended that the consultation will be a two way process and that the aim should be to secure ongoing engagement at every stage of the process. Involvement in the proposed consultation will be offered to current service users, families and carers, the general public, staff and all relevant partner organisations. The scope of the proposed consultation will be on the future of each residential and day care unit, highlighting an option or options for addressing the issues. It is proposed that this should begin following endorsement of these proposals by the Executive Board, beginning in January 2011 and be completed within three months. The findings from the consultation, recommendations on the option for each unit and the detailed implementation plan will be reported to a meeting of the Executive Board in summer 2011.

6.10 **Consultation methodology and structure**

A comprehensive suite of information will explain the way in which factors for consideration before proposing changes set out at paras 4.2.3 and 4.3.6 above have been applied in generating the option or options for each unit.

6.11 Who will we consult with?

- Service users families and carers
- Staff
- Elected members
- Community groups
- Partnership organisations
- Trade unions
- The general public

6.12 How?

We will undertake the consultation by

- One to one interviews with all residents, relatives and carers as well as people who use respite services
- Ward Member briefings
- Attendance at Area Committees
- Providing questionnaires or all stakeholders, including online
- Producing fact sheets setting out options and how these have been arrived at
- Effective feedback arrangements
- Meetings and events with community groups with a particular interest in older people and the issues being consulted upon
- Meetings and events with trades unions, specifically in relation to the options being consulted on
- Group Q&A sessions for people who use services and all interested parties
- Documentation that gives background information about each unit and options available
- Staff meetings
- Meetings with key partner organisations, particularly NHS partners
- Newsletters and web-based information
- A media campaign

6.13 Formal advocacy and will be provided for service users when required and as requested. All options will be subject to a formal equality impact assessment.

6.14 When will we consult?

Phase 1 – the corporate consultation

It is proposed that the general consultation, to be conducted by the Chief Executive's office (paras 5.4 to 5.6 above) will begin in November 2010.

Phase 2 – the consultation on residential and day care

The more specific consultation, to be conducted by Adult Social Care (paras 5.7 to 5.12 above) will begin in January 2011 and be completed by April 2011.

- 6.15 Feedback from the consultation will be reviewed and the responses recorded and circulated to those involved in the consultation process.
- 6.16 The responses collected during the consultation and the outcome of the equality impact assessment will be used to draw up recommendations for future residential and day care services, to be considered by a future meeting of Executive Board. The recommendations will include detailed proposals on implementation.

7 RECOMMENDATIONS

- 7.1 That Executive Board endorses proposals to use Richmond House as an intermediate care facility as set out in paras 4.1.6 to 4.1.8, together with the need to make alternative arrangements for people requiring respite care and who would expect to receive that care at Richmond House.
- 7.2 That Executive Board supports the need to take action to address the issues set out in para 3.1 to 3.3.3 above.
- 7.3 That Executive Board endorses the options for change set out in paras 4.1.4 to 4.2.8 above.
- 7.4 That Executive Board approves the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups as described in para 4.2.7.
- 7.5 That Executive Board gives approval for a public consultation as described in paras 6.1 to 6.16 above.
- 7.6 That Executive Board requests further recommendations to be brought to a future meeting, following the outcome of the public consultation.

DOCUMENTS REFERRED TO IN THIS REPORT

Independence, Wellbeing and Choice, Department of Health, Green Paper, 2005.

Putting People First, the vision and commitment to the transformation of adult social care, Department of Health, 2007.

Independence, Wellbeing and Choice Inspection of Adult Social Care Services: Leeds, Commission for Social Care Inspection, 2008.

Shaping the Future of Care Together, Department of Health, 2009.

From day centres to day services: response to the consultation on day services, Leeds City Council, Executive Board, November 2009.

A Vision for Adult Social Care: capable communities and active citizens, Department of Health, 2010.

Personalisation of Adult Social Care: Update on Implementation of Self Directed Support, Leeds City Council Executive Board, July 2010

Inquiry into the Future of Residential care Provision for Older People in Leeds, Leeds City Council, Scrutiny Board (Adult Social Care), November 2010.

Government Spending Review, Leeds City Council, Executive Board, November 2010.

Domiciliary care strategy and reablement, Leeds City Council, Executive Board, November 2010.

Charges for non-residential adult social care services, Leeds City Council, Executive Board, December 2010.

APPENDIX 1

Scrutiny Board Adult Social Care Inquiry into the Future of Residential care Provision for Older People in Leeds Comments for inclusion into Executive Board Report

1 Introduction

At the June 2010 Adult Social Care Scrutiny Board meeting members expressed their desire to conduct an inquiry into the future provision of Residential Care Services in Leeds. It was considered appropriate for the Scrutiny Board (Adult Social Care) to conduct an inquiry at this juncture in order to influence decision making and assist with policy development which will ensure effective service delivery and value for money.

- 1.1 It was agreed that the Inquiry would focus on the current provision of Residential Care and the requirement for modernisation to meet customer demand whilst providing a quality service and value for money. The Board paid particular attention to:
- Current Residential Care Service provision across the City and aspirations for the future.
 - Anticipated customer demand (both long and short term)
 - Council provided Residential Care, Commissioned Private Sector Care, Quality, Sustainability and Value for Money
 - Working with Partners and Future Commissioning/De-commissioning.
- 1.2 The Scrutiny Board has received and discussed a large amount of information, covering the following;
- The National Social Care Context
 - Current Policy Context
 - Demography – Projected Population Growth and Dependency
 - Benchmarking Comparisons
 - Demand for Housing Options and Services to Maintain Independence The Local Picture and Expected Numbers of Beds for Future Services –
 - Facilities and Supply of Residential Care in Leeds
 - Implications for Local Authority Residential Care
 - The forecast reduction in provision of residential care in contrast to the increasing elderly population.
 - Provision of end of life and palliative care.
 - Respite care and facilities for carers
 - Sheltered housing
 - Those who received care from families and friends and were not accounted for by the care system.
- 1.3 The Board also discussed.
- Financial requirements of existing public sector residential homes – staffing costs, registration and regulation issues, capital investment.
 - Cost of void beds
 - Lack of opportunity for capital investment in public sector residential properties.
 - Unit cost comparisons with the private sector.
- 1.4 This report presents the agreed view of Scrutiny Board (Adult Social Care). The Board has requested that these comments are incorporated into the report to go before Executive Board.

2 **Observations, Conclusions and Recommendations**

The Scrutiny Board is clear that that the current arrangements for public sector residential care are not sustainable in the long term, particularly in the light of the significant budget reductions announced in the comprehensive spending review.

2.1 Therefore the Board has concluded that the 'do nothing option' is not an option but rather a need to review future provision and consider all alternative options.

2.2 Consideration of options

The Board has considered what options could be pursued in relation to each of the current 19 residential homes for older people.

2.3 **Recommendation1**

It is the view of the Board that the range of options as presented by officers are appropriate models that can be tested for each establishment and would recommend that the Executive Board supports these options.

2.4 Consideration of Criteria

The Board considered the criteria to be used when considering which option best suited each individual establishment.

2.5 **Recommendation 2**

It is the view of the Board that the criteria presented provides a sound framework for considering the most suitable option for an establishment and should be adopted by Executive Board. In addition the Board recommends that Care Quality Commission ratings are included within these criteria. The Board also recommends that inclusion issues are incorporated when looking at the impact on communities where facilities are located.

2.6 Consultation

The Board considered the proposed consultation methodology and structure.

2.7 **Recommendation3**

The Board recommends the Executive Board agree the consultation methodology and structure and that it determines the consultation timetable appropriate having regard to statutory obligations.

The Board also recommends that the consultation includes; ad hoc community groups specific to a local area, neighbourhood networks and advocacy groups.

2.8 **Recommendation 4**

The Board recommends that the Executive Board agree the use of a template based on the consultation questionnaire used by Kent County Council, subject to the reorganising of the questions.

3 Other observations made by the Scrutiny Board

The Scrutiny Board made the following observations which may be of interest to Executive Board;

- Independent sector homes generally had more modern facilities and required less updating and were therefore able to provide a cheaper unit cost for services.
- The acknowledgment that as any phased decommissioning programme is implemented the unit cost of providing residual local authority provision will rise.
- The current pay differential between independent and voluntary sector employed carers and those employed by the local authority could be more justifiable by the local authority providing more specialised services in collaboration with NHS colleagues

- The overall reduction of people needing permanent residential care was due in part to the success of the Local Authority policy of developing a range of alternative care packages that had allowed people to remain in their own homes longer and other housing options such as sheltered and extra care housing.

APPENDIX 2

Financial analysis, residential and day care costs

1 Residential care

1.1 Cost of service

The current annual budgets for the in- house residential care establishments are:

Direct Costs	- Staffing	<u>£14.4m.</u>
Direct Costs	- Other running costs	<u>£2.4m.</u>
TOTAL	<u>Direct Costs</u>	<u>£16.8m</u>

Corporate Charges (including Finance, HR, ICT and Legal and Corporate Property Management

£2.0m

Departmental overheads

(including senior management and support costs, training and safeguarding costs) **£1.4m**

Total Gross Expenditure **£20.2m**

Note - If the service was no longer provided in-house there could be savings of approximately £0.9m charges from Corporate Property Maintenance and £0.2m Departmental charges for training and other Admin/Mgmt costs. This would mean that **£2.3m** of the current £3.4m central costs would continue regardless of whether the service was directly provided or provided by external provider.

1.2 The service currently provides 628 beds per week offered for the following client groups:

Continuing Intermediate Care Beds (CIC)	30
Dementia	116
Permanent beds for general/respice use	471

1.3 The current year average budgeted unit cost for directly provided residential care is **£543** per week. This is for direct costs only and is based on 95% occupancy (note this would increase to £555 per week if we continued to achieve 93% as in 09/10).

The current unit cost for independent sector is **£420** per week for residential placements and **£474** for EMI residential placements. An average of £430 per week has been used to calculate additional costs for independent sector placements.

1.4 Condition of the buildings

It is estimated that additional costs will be required to maintain the establishments:

Cost of essential works required is as follows:

• Condition survey work over 2-20 years	£6.1m
• Fire Prevention works	<u>£1.4m</u>
TOTAL Essential works required	<u>£7.5m</u>

These works would be capitalised at a maximum annual revenue cost of **£1m** over of 10 years.

If all the essential works were undertaken in-house unit costs would rise by £29.64 per week to a total of **£573**.

1.5 If it was decided to refurbish these buildings to an adequate standard to include more modern en-suite facilities (where possible) this would be comparable to a 'reasonable' home provided by the independent sector

Cost of desirable upgrade works required is as follows:

- En-suite facilities (where possible) **£18.8m**
- Other refurbishment to communal areas **£9.9m**
- TOTAL Essential works required **£28.7m**

These works would be capitalised at a maximum annual revenue cost of **£3.7m** over of 10 years.

If all the desirable works were undertaken in-house unit costs would rise by £113.67 per week to a total of **£687** (including essential costs)

1.6 Other implications of providing en-suite facilities (where possible)

The estimated effect of making modern en-suite facilities would be a reduction in rooms available from 628 to 512, a reduction of 116 beds per week.

The potential full year effect of this is reduced income from the in-house service of **£1m** and an increase in costs to the independent sector (where placements will have to be facilitated) of **£1.6m**

Due to the reduced bed base this would increase the average weekly unit cost by £123 to **£810** per week.

1.7 Implications of current trend

The current trend of demand for the in-house service is reducing.

The potential full year effect of this trend is reduced income from the in-house service of £1.1m and an increase in costs to the independent sector (where placements will have to be facilitated) of £1.8m

If this trend is to continue it would equate to an occupancy level at year end of 86%. This trend would also increase the current average weekly Unit Cost to £600.

Each subsequent fall of say 5% occupancy increases unit costs by £37 per bed per week.

1.8 Asset Values

City Development are currently working on the current asset values of the Residential Care establishment stock.

1.9 Summary (residential care establishments)

If the Council decided to continue with existing stock and not invest in repairs the revenue costs in 2010/11 would increase due to the implications/trends of the current demand.

- Loss of revenue income **£0.7m**
- Additional cost of independent sector provision **£1.6m**
- Implication of current demand **£2.3m**

If it were decided to invest in only essential works (£7.5m) to current stock revenue costs would increase

Revenue costs to fund Capital Investment **£1.0m**

To maintain the current stock of Residential Care establishments to a 'reasonable' standard in comparison to Independent Sector Homes (£28.7m) the cost to the revenue budget would increase as follows

- Revenue costs to fund Capital Investment **£3.7m**
- Loss of revenue income due to reduced beds for en-suites **£1.0m**

- Additional cost of independent sector provision due to reduced in house beds **£1.6m**
- Total Revenue implication to maintain stock **£6.3m**

1.10 The effect on the average unit costs is as follows

- Current directly provided average unit cost based on 95% occupancy **£543**
- Current directly provided average unit cost based on 93% occupancy – 2009/10 year end **£555**
- 'Do nothing' – occupancy trend declines to 86% by end 2010/11 **£600**
(Each subsequent fall of 5% occupancy increases unit costs by £37 per bed per week)
- Invest in only Essential works **£573**
- Invest in Essential and Desirable works of current stock of Residential Care establishments to a 'reasonable' standard **£810**
(includes reduced bed base for en-suite provision)

2 Day care

2.1 Cost of service

The current annual budgets for the in-house Day Care establishments are

Direct Costs	- Staffing	£2.4m.
Direct Costs	- Other running costs	£0.7m.
Direct Costs	- Fleet transport and Private Hire costs	£2.6m
TOTAL <u>Direct Costs</u>		£5.7m

Corporate Charges (including Finance, HR, ICT and Legal and corporate property management) **£0.6m**

Departmental overheads
(including senior management, support, training and safeguarding costs) **£0.2m**

Total Gross Expenditure **£6.5m**

2.2 The above costs include the incidental costs to transport people to the establishments.

There are currently a total of **£0.6m** of Corporate charges and **£0.2m** of Departmental charges apportioned to directly provided residential care.

If the service was no longer provided in-house there could be savings of approximately **£0.2m** charges from Corporate Property Maintenance and **£0.2m** Departmental charges for training and other Administrative / Management costs.

2.3 Implications of current trend

The current trend of demand for the in-house service is reducing. Day centre attendances were at only 55% at the end of last financial year. The average of 60% in this financial year shows that attendances have increased slightly to following the closure of three day centres in March and April 2010.

As day services are continued to be provided the costs will remain, however the increase in individuals requiring a Direct Payment is an additional cost. Unfortunately there are no unique cost for a day centre element of a Direct Payment.

The costs of providing duplicate service is difficult to ascertain, however based on average cost of packages the following gives an indication

- An average Direct Payment package costs £9686 p a
- An average day care package costs £7496 p a

Potentially a new package could be costing £17k per person per annum (although not all attributable to day care), as we continue to have low attendances at conventional Day Centres.

If we equate this to the forecasted drop in attendance of 133 individuals this is an annual cost of **£1.3m** additional to current day care provision available (although some of this is not attributable to Day Care).

2.4 Asset Values

City Development are currently working on the current asset values of the day care establishment stock.

2.5 Summary: day care establishments

The current levels of attendance of the current portfolio of Day Centres are reducing. If this trend continues and we continue to operate at such low attendances, there are additional costs that we will incur from other initiatives that are aimed at the wellbeing of older people and more current and up to date with the needs of the individuals.

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Stanningley Amateur Rugby Football Club, Coal Hill Drive, Leeds, LS13 1PA



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